

Stage 2 – Garden Square and **Diversification of Retail Space**

Business Case template (optional) to be used by Towns as guidance for structuring their business cases

Version 6: 24th February 2022













VERSION CONTROL

| Document version | Publication date | Description of changes | Modified by |
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INTRODUCTION

1. INTRODUCTION

1.1 Introduction

Purpose of the Business Case

This business case sets out the proposal and rationale for the Garden Square and diversification
of a retail project in the town centre. The proposal has two elements, which both focus on the
objective to support the town centre to adapt the town centre to changing retail habits and
create vibrant spaces that provide leisure, restaurants, cafes and experiential amenities, in
accordance with the Grimsey Reviews, and the regeneration strategy.

The first element is to enable and enhance the development of Garden Square, the new high quality public space, which will be the foundation for the establishment of modern food and beverage spaces, placed firmly within the heart of the town centre, and support the transition towards this ahead of the full redevelopment coming forward. The Garden Square will be a pivotal location within the town centre which a high proportion of incoming residents, workers and visitors will see when they arrive and/or through which they are likely to pass. If this location is transformed to a high standard with a strong sense of place, it can remove the poor impression that currently constrains investment and footfall and help assure the success of the new housing and commercial developments currently planned or underway.

- The second element is to invigorate currently vacant spaces and poorer retail assets to become catalysts for innovative regeneration, as shown by schemes such as Co-Space. Collectively these will help create a diverse town centre economy, which utilises retail, leisure, culture and experience as part of a high-quality environment to attract sufficient footfall to ensure that new and existing businesses can thrive, and provide the amenities that residents, businesses and visitors need to make Stevenage a vibrant 21st Century town.
- Since the submission of this business case to the Assurance Panel, Stevenage has been shortlisted as one of 68 towns to receive support from the High Streets Task Force. The town has been shortlisted following analysis in to the regional indicators of deprivation, inequality and exposure to retail change following the effect of COVID -19 on town centres and high streets. This reinforces the need for these types of interventions as part of the short and long term solutions to mitigate town centre decline.

Background to Towns Fund and Stage 2 Process

- 1.1.2 In November 2019, Stevenage was included in the 101 places eligible to develop and submit a Town Investment Plan following an application to the Town Fund. This presented an opportunity for Stevenage to bid for up to £50 million capital funding to support and address key challenges facing the town.
- 1.1.3 Working closely with key public, private and third sector partnerships the Stevenage Development Board was established and a Stevenage Town Investment Plan was created and submitted to MHCLG (now renamed DLUHC) in October 2020. In March 2021, the partnership was notified of its award of £37.5m of funding.

- 1.1.4 The investment plan was predicated on maximising the success of Stevenage-based businesses in the science and engineering sectors, regenerating the town centre, and delivering opportunities for local people including enhanced skills & training. Ten projects were submitted as part of the ask to central government, ranging across Transport and Active Travel Infrastructure, Skills and Enterprise, Arts, Heritage and Cultural and Town Centre Regeneration.
- 1.1.5 Amongst the various Town Investment Projects, retail diversification and the enhancement of the Garden Square was identified as pivotal to the success of most of the other TIP projects, and to the success of major residential and office developments, widely across Stevenage Central and the food and beverage complex planned for Plot B.
- 1.1.6 Building on the Town Investment Plan, this document sets the strategic, economic and financial case for the project and the commercial arrangements for procuring its delivery, and the processes and arrangements for the governance and management of the project.

Scheme Promoter and Accountable Body for the Project

1.1.7 The scheme promoter is Stevenage Borough Council who will also act as the accountable body.

1.2 Summary of the Scheme

1.2.1 The schemes being supported by the Town Fund will become the driving forces for diversification of the town centre, and directly support the wider Town's Fund and Regeneration activities throughout the town. The below table shows the schemes in relation to these other projects.

| Activity | Parallel Projects | This Project |
|--|----------------------|-----------------|
| Creation of new Bus Interchange | ٧ | |
| Multi Storey Car Park & zero carbon support infrastructure | ٧ | |
| Marshgate Biotech Office project | ٧ | |
| Town Enterprise Centre | ٧ | |
| Heritage Museum and New Leisure Space | ٧ | |
| New Sports and Leisure Hub | ٧ | |
| Residential and Commercial Development Plot B | ٧ | |
| Residential Development Plots A, F, G & K | ٧ | |
| Enabling the Delivery and Enhancement of the Garden Square | | ٧ |
| Activating Core Vacant Space | | ٧ |
| Creation of New Gateway to Retail Core | | ٧ |

- 1.2.2 Building on the success of the recent development North Block, which has taken underutilised retail space and transformed in to high quality employment space, the core essence of this proposal is to lay the foundations to continue to revive these spaces. This proposal outlines two key elements, with sub proposals underneath (as applicable):
 - 1. Enabling the delivery and enhancement of Garden Square
 - 2. Diversification of Retail:
 - i) Activating Core Space on the Vacated Bus Station

ii) Creation of a New Gateway to the Retail Core

1.2.3 Key activities will involve:

1) Enabling Delivery and Enhancement of the Garden Square

The project will take the high-level proposals for Garden Square and enhance the design further to create a core public space that will create the environment for vibrancy and activity. Garden Square is a key feature of the SG1 regeneration scheme- a square which will be a focal point for social interaction, with food and beverages spaces spreading from Plot B (SG1) in to the square, encouraging al fresco dining complementing the adjacent and historic Town Square, broadening the town centre offer. This proposal is to explore further opportunities in design to enhance the square's features, increase quality of materials and look to include a water feature which will add to the place creation and playfulness of the space. Creating this high-quality public space will increase the appeal of the surrounding sites, in particular the retail and residential units included in Plot B, which the square sits directly upon. Furthermore, there are a number of enabling activities, such as demolition and acquisitions, to create this square, and utilising this Town's Fund monies, will allow the elevation of quality in its delivery by alleviating its risks to delivery.

2) <u>Diversification of Retail</u>

The project aspires to lay the foundations to take underutilised spaces and assets and transform them to drivers for town centre transformational change. There are two elements within this strand, which aligned with other regeneration activities over the enxt 18 months, will act as the catalyst for the transformational change.

i) Vacant Bus Station Space:

The first element of this project, is the activation of the vacant Bus Station apron when the new Bus Interchange is opened. This space is at the heart of the town centre and is an opportunity to provide a key focal point, which is for town centre visitors, including a venue for night time activities, as this space await developments. Key elements could include planting to form a new urban park, informal street furniture, lighting, infrastructure for street traders and a flexible space for events. These elements will be versatile and capable of being dismantled and transported to other parts of the square or to adjacent locations to develop a coherent attraction.

ii) Creation of a New Gateway to Retail Core

The second is providing improved connectivity between to the town centre from the station to the retail core and town square, with the creation of a new entrance to the retail core of Queensway, by transforming the service yard entrance of the Westgate shopping to a new thoroughfare. This will connect the Arrival Square of the SG1 scheme, to Queensway creating a more cohesive experience. Furthermore, the new entrance will enable the maximisation of high density uses through the creation of secure car parking, another asset to support the regeneration programme.

1.3 Business Case Structure and Content

- 1.3.1 The full rationale for the project, covering the context, challenges to be address objectives and approach to delivery, are set out below under the following headings.
 - Strategic Case
 - Economic Case
 - Financial Case
 - Commercial Case
 - Management Case.

STRATEGIC CASE

2. STRATEGIC CASE

2.1 Introduction to the Strategic Case

2.1.1 This strategic case defines the scope of the project. It explains how the project will enable the delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core.

2.2 Case for Change

Current Context, Challenges and Arrangements

Regeneration Challenges and Priorities

- 2.2.1 Stevenage Town Centre has continues to poor perception down due to time expired buildings and infrastructure; leading to a uninspiring appearanceand a public realm and hospitality offer that is failing to attract people. The Council has utilising grant funding from Growth Deals and where possible the Council's own captail, to perform small scale interventions to catalyse the improvements. However, significiant intervention is still required. Furthermore, its retail core is losing businesses and major retailers have moved out, leaving an oversupply of older retail space that is no longer fit for purpose.
- 2.2.2 Stevenage New Town was originally designed to serve a population of 60,000 but the population is forecast to increase to just under 93,000 by 2035 growth of 50% of that of the original new town, yet there has been no increase in the size of the town centre and growth of surrounding districts will have a significant influence on the town centre. Meanwhile the economy of Stevenage has grown beyond the regional and national average over the past 17 years principally through expansion of knowledge-based industries and with the presence of an impressive array of world class businesses in life sciences, agri-tech, IT, advanced engineering and high value manufacturing.
- 2.2.3 Current challenges that need to be addressed can be summarised as follows.
 - Significant investment in new infrastructure and buildings is needed to meet these conditions and to rectify the current shortcomings of Stevenage town centre.
 - Investor confidence and viability remains a challenge, even following small scale interventions. The market has not responded in terms of residential schemes, but to meet the expectations of a diverse population more intervention is need to crate the appropriate environment for leisure, food and beverage provisions to come to the town.
 - Town centres will have an important role to play in the post-Covid world in supporting businesses and their workforces. They are now having to assume greater importance as employment and residential locations, focal points for community, social and recreation activity and as hubs for integrated transport.

Stevenage Central Framework

- 2.2.4 The Stevenage Central Framework published in 2015 identified the need for significant amounts of new employment space and residential development to make investment in upgraded retailing, food and beverage and other key town centre amenities viable and fit for the 21st century. The Stevenage Central Framework has defined six major opportunity areas.
 - Southgate Park
 - Central West (Leisure Park)
 - Park Place and Town Centre Gardens
 - Stevenage Central Core
 - Station Gateway
 - Northgate

Regeneration Proposals for the scheme

2.2.5 This project will bring about the enhancement of the Garden Square and enable the diversification of retail by activating core space on the vacated Bus Station and by creating a new gateway to the retail core. These initiatives are intended to assure the success of the Stevenage Central proposals by making the town centre attractive to new home buyers, incoming employers and their workforces, shopping visitors, night-time visitors and investors. In so doing it will assure the success of the current and forthcoming housing and office development schemes. It will in parallel, boost the prospects for a number of catalytic regeneration projects such as the Marshgate Biotech Office, Town Enterprise Centre, New Towns Heritage Centre and Museum whose combined purpose is to increase the vitality and appeal of the town centre.

Progress to Date in Delivering the Stevenage Central Framework

- 2.2.6 To transform the town centre, public sector intervention is needed to enable more opportunities to be brought forward for development. To this end, the Stevenage Central Framework published in 2015 identified the need for significant amounts of new employment space and residential development to make investment in upgraded retailing, food and beverage and other key town centre amenities viable and fit for the 21st century. In accordance with the Stevenage Central Framework, Marshgate and Queensway have been defined as a major opportunity area.
- 2.2.7 An early start has been made in delivering the objectives of the Stevenage Central Framework, with a number of key building blocks already in place to accelerate transformation and new development.
 - A dynamic development board, comprised of prominent business leaders, university and local authority representatives has been assembled. A proactive vision has been formulated. High powered regeneration solutions have been defined and are being initiated.
 - A development agreement has been signed with Mace as a private sector development partner, enabling fast track approaches to the new development and construction.
 - Construction of a new bus interchange on a new site alongside the station has been approved for funding and construction has now started. This has released a major development site which provides a major catalyst for transformation of the town centre.

- Approval for the creation of a Sustainable Transport Hub complementing the new bus station, comprising a new multi-story car park alongside the station, the provision of copious electrical charging and associated renewable energy infrastructure and a cycling hub.
- The Marshgate Biotech Office project has now been approved and has started on site.
- Advanced proposals and expected approval for a series of key catalytic projects brought about under the Town Fund including:
 - Stevenage Enterprise Centre
 - Gunnels Wood Road Infrastructure
 - Stevenage Technology and Innovation Centre
 - A National New Towns Heritage Centre and enhanced culture and leisure space
 - A new Sports & Leisure Hub
 - Improved Cycling Connectivity and Arts & Heritage Trail
- In addition to initiation by Stevenage Borough Council (SBC) of the SG1 and Queensway, a number of private sector developments have already been completed including Park Place, Vista Tower and Skyline.
- A number of redevelopment sites in the central core, northern and southern gateway major opportunity areas, pivotal to kick starting transformation, have been acquired. Preliminary enabling works are either underway or are scheduled.
- Development agreements have been signed or are at an advanced stage for new town centre housing development on Plots, A, B, K, F & G.

Evidence of Need

Challenges that Would be Addressed

2.2.8 If successfully developed, the Town Enterprise Centre will help to address the following challenge set out in the Town Investment Plan.

Challenge 1: Ageing Infrastructure – Urban Disconnections and a Brake on Growth. Investment in our town's infrastructure has not kept pace with the growth of our population and economy. Our town's facilities and infrastructure are all ageing at the same time; our transport infrastructure, station, shopping centre, sports centre and theatre are reaching the end of their realistic economic life. As Stevenage has continued to grow, these issues are becoming more pronounced. All growth scenarios show a deficit in infrastructure funding. The town centre is a prominent example of this, with areas of poor public realm, empty units that are not fit for purpose. Stevenage, once an exemplar of urban development, has remained largely unchanged. Without comprehensive regeneration and significant investment, the town centre will not be resilient to the future challenges that it faces and will fail to be a focal point or driver for future economic growth.

Challenge 3: Town Centre Transformation. The town centre has aged, retail is losing business due to dated floorspace, catchment leakage, high representation of lower value outlets, and an overreliance on traditional retail, with limited diversification. Expansion of housing and employment space in the town centre are needed to create natural footfall and increase demand sustainably. To address this, the Stevenage Central Framework adopted in 2015 sets out a £1bn programme to transform the town centre delivering over 3,600 new homes and 55,750 sqm of offices and other commercial space. To achieve this, Stevenage needs to create the conditions for investment in the town centre and whilst the early phases of our regeneration programme have begun to improve values in the town, development viability remains challenging without public sector intervention.

Challenge 5: Lack of Suitable Modern Space for Growth. The lack of suitable space is constraining market and growth of sectors that hold national significance. Life sciences, agri-tech, advanced engineering and manufacturing, where Stevenage is very strong are generating significant demand for modern space. Increasing demand is emerging for space the town centre. Over the last 10 years, 67,000sqm of commercial floorspace has been lost in Stevenage, 75% to residential. This lack of supply threatens Stevenage's potential to maintain its competitive edge, meet the demand that is coming and the ability to retain key businesses. Achilles Therapeutics, which raised more than £100m of investment moved away from Stevenage to Hammersmith to continue its expansion in 2020. Addressing the demand for town centre space would also drive investment in the broad range of facilities that will help attract and retain skilled employees and businesses, enhancing footfall. This will propel the town centre's revitalisation, wider regeneration and post-Covid resilience.

Future Needs

Key Dependencies

- 2.2.9 There are considerable number of inter-dependencies within the Stevenage Central Framework. Revitalisation of the town centre relies on making its retail and leisure activities fully viable through the attraction of more shopping and day and night-time leisure spending visitors.
- 2.2.10 Achieving this relies to a large degree on the successful development of a new homes, offices and other commercial space on a number of allocated development sites within the town centre, then on the attraction of prosperous incoming residents to take up the new homes and well qualified workers to take up the new jobs. These are the people who will boost footfall and spending within the town centre, along with existing local residents and shopping and other visitors from outside.

Constraints to Successful Town Centre Regeneration

2.2.11 At present, Stevenage Town Centre gives the impression of a rundown, visually unattractive, dated and declining town centre. At night-time, it is soulless, with a lack of bars, restaurants, culture, leisure and entertainment activity. In its current state, this poor-quality environment presents a serious constraint to attracting spending from new residents and workers on which successful regeneration of the town centre and its component redevelopment projects depend.

Supporting the Development Catalysts

2.2.12 Stevenage Borough Council is currently putting together a number of building blocks to propel the regeneration of the town centre comprehensively, many of which are being supported by the Town Fund.

- The Station Gateway Enabling Works
- Release of sites for new development
- Stevenage Enterprise Centre
- Marshgate Biotech Office
- Stevenage Innovation & Technology Centre
- National New Towns Heritage Centre
- The new Stevenage Sports & Leisure Hub
- Allocation of sites for high-density residential units on Plots A, B, F, G and K and for provision of more A3 restaurant and cafe uses
- Provision of redevelopment sites for offices.
- 2.2.13 These are each excellent projects and as well as fulfilling an important social, cultural or business need, each has been initiated with a wider regeneration purpose. Without an attractive and vibrant setting around them, their commercial success and the intended beneficial impacts they are supposed to generate will be similarly constrained.

Removing the Constraint

- 2.2.14 The Garden Square is a pivotal location within the town centre which a high proportion of incoming residents, workers and visitors will see when they arrive and/or through which they are likely to pass. If this location is transformed to a high standard with a strong sense of place, it can remove the poor impression that currently constrains investment and footfall and help assure the success of the new housing and commercial developments currently planned or underway.
- 2.2.15 Otherwise, the redevelopment of Stevenage Centralwill struggle achieve the strategic objectives, generating sub-optimal outcomes and benefits. Because Stevenage is identified as the No.1 priority for regeneration of Hertfordshire's new towns, the local authorities cannot afford to let this happen.

Creating a Town Centre Fit for Purpose

- 2.2.16 Research from KPMG says with the reduction in commuter footfall and reduction in commercial rent, consumers buying online and getting better pricing, city centres may now have to consider serving their inhabitants in a different way. (Source: The future of towns and cities (January 2021) KPMG).
- 2.2.17 The view that post-Covid, city centres will still play a key role in the future is corroborated by various findings from the Centre for Cities. Other countries who has faced more frequent pandemics have continued to urbanise and have seen their cities grow. Companies from similar sectors geographically have tended to cluster together because connections and collaborations to create new ideas, innovation and other synergies. Specialist forms of amenities will remain in city centres in the post pandemic world.
- 2.2.18 Research by Legal and General and Demos showed that that perceived mass exodus from cities is overblown as young people and those with jobs that cannot be done remotely made up the majority of those that moved last year and moved within larger cities.
- 2.2.19 Office space will be focused on space attractive to staff rather than being purely functional, amenity-rich, with well-being and community high on priorities." (Source: Financial Times; UK businesses think big about smaller office spaces'; 4th March, 2021.) These changes call for work environments that are state of the art and designed to provide these conditions. Where this is not possible, the role of town centres in providing an amenity rich offer assumes greater

prominence.

- 2.2.20 Against this background it is vital that Stevenage creates the required conditions to adapt to these changes, providing a town centre fit for purpose by the provision of a high quality visual, operational and leisure environment with amenities attractive to its residents, workers, visitors and investors. That is the core aim of this project.
- 2.2.21 Public realm enhancements also help to create walkable places; as highlighted in the Cities Alive report by Arup, the benefits of walkable places include boosts to prosperity as a dense and walkable urban network may facilitate the spread of small local shops and street markets, able to increase variety of goods and services, independent retailing, local employment and start-up opportunities. They also enhance a identity and tourism where cultural and social interactions take place by improvements in the public realm and creating "sense of place." Public investment can generate private investment due to the competitive advantages of businesses locating in a place where employees and clients want to be, by attracting more visitors, creating new jobs and increasing the property value in the neighbourhood as due to higher levels of safety, accessibility and liveability pedestrian areas. A walkable neighbourhood reduces car usage, freeing up disposable income for other purposes and reducing infrastructure maintenance costs over the long term.

Opportunities

Major Project Drivers and Opportunities Addressed

- 2.2.22 A number of factors have come together that can help accelerate the Retail Diversification project.
 - High density town centre housing development so far designated on Plots A, B, F, G and K as part of the SG1 regeneration scheme.
 - Future office development intended to establish Stevenage town centre as a regionally significant office location.
 - The town's innovation focus and demand for high tech space in the town centre. The
 Marshgate Biotech Office and the Town Enterprise Centre will attract very highly qualified
 and well paid workers to the town centre. Many are expected to move here but will demand
 high lifestyle quality.
 - The planned National New Towns Heritage Centre, new Stevenage Sports & Leisure Hub and provision of more A3 restaurant and cafe uses.
- 2.2.23 These schemes will drive demand for improved leisure, culture, shopping and amenities and a strong and vibrant sense of place which this project will address. This project will in turn boost town centre regeneration by complementing and enhancing the prospects for successful development and occupancy of offices and housing on the sites released for redevelopment. In so doing, the project will address three of the five major opportunities defined in the Strategic Town Investment Plan.

Opportunity 1: National & International Gateway for UK PLC. Stevenage can be a critical asset to UK PLC. Located 45 minutes from 3 airports, 19 minutes by train to the capital. A town centre that matches the profile of its international businesses and an arrival gateway befitting this status will help drive the hundreds of millions of investment that we know the town can deliver.

Opportunity 2: Innovation Hub, High Growth Potential and STEM City. These effects will truly position Stevenage at the heart of the UK Innovation Corridor, enhancing its status as High Potential Opportunity location and a business location of international significance.

Opportunity 4: Building Wealth and Reclaiming Expenditure. The town centre can be a UK top 100 town. Our vision is to bring back what Stevenage once was - a destination town centre with a combined retail, office, leisure and residential offer that will meet the needs not only of our residents but attract visitors and encourage our great industries and businesses to use it.

2.3 Policy Alignment

National Policy Alignment

The UK Government's Build Back Better Plan for Growth

- 2.3.1 Following the UK Government's unprecedented economic package to minimise the adverse effects of the Covid-19 and the largest fall in annual GDP in 300 years, the Build Back Better plan takes a transformational approach, by building on three core pillars of growth.
 - Infrastructure: stimulating short term activity and driving long term productivity through investment in cities, broadband and transport infrastructure with capital spending over £100 bn per year, whilst maintaining a focus on carbon neutral growth.
 - Skills and learning to support productivity growth through skills and training, whilst aligning post- 16 technical education with employer demand.
 - Innovation: supporting and incentivising the development of the creative ideas and technologies, that will shape the UK's future high growth and sustainable secure economy.

UK Innovation Corridor

2.3.2 Stevenage is situated centrally within the UK Innovation Corridor (UKIC). More than 70 companies in the life sciences field have clustered around Stevenage over the past 8-10 years, more than 60% of them focussed on R&D in the Cell and Gene therapy. Stevenage is one of six Life Science Opportunities Zones identified by the Government and has recently been designated by the Department International Trade (DIT) as a High Opportunity Area. The opportunity for Stevenage is not only to retain but to grow its share of the global market and be promoted nationally and internationally.

Sub-regional Policy Alignment

- 2.3.3 Stevenage has a pivotal role to play in delivering the Recovery Plan for Hertfordshire. Its current regeneration strategy and Town Fund projects directly address the plan's two transformational programmes:
 - equipping Hertfordshire's places for mid-21st Century living supporting town centres and town-level economies.
 - connecting Hertfordshire for mid-21st Century living and working building digital connectivity.

Hertfordshire LEP Strategic Economic Plan

- 2.3.4 The project addresses Priority 3 within the current Hertfordshire LEP Strategic Economic Plan.
 - Reinvigorating our places for the 21st-century. The strategy calls for high-density solutions recognising particular opportunities linked to railway hubs and transforming town centres into vibrant lively urban hubs underpinned by new models of living and working. The Stevenage Central Framework and this scheme align closely with this approach. This will be directly addressed by this project as it will help diversify the Town Centre and bring more demand wealth creation into the town centre.

Local Industrial Strategy Grand Challenges

2.3.5 Grand Challenges for Hertfordshire highlights the importance of clean growth challenges. This project provides the conditions for improved access to recreational activities and will be conducive to helping the increasing numbers of older people participate in culture and leisure activities and to stay active, productive and independent.

Local Policy Alignment

- 2.3.6 Stevenage Local Plan 2019-2031. This was adopted in 2019 following Examination in Public and sets the overall spatial vision for the borough and growth direction to 2031. In total 7,600 homes are planned, 3,000 of these targeted for a regenerated Town Centre. The Local Plan looks to provide at least 140,000 m2 of new B-class employment floorspace and is promoting new employment opportunities as a critical component of the town centre regeneration. This project directly reflects the Local Plan's ambitions.
- 2.3.7 Stevenage Central Framework. This was prepared in 2015 to set a direction of change for the regeneration of Stevenage Town Centre. Now supported by the Local Plan, the Framework sets out a strategy for accelerated employment and housing provision on a large scale in the town centre to meet the demands of significant population growth and revitalised and enhanced and modernised amenities to service it.

2.4 Vision and Objectives

Vision

2.4.1 The transformation of the heart of Stevenage Town Centre repositioning it as a visually attractive and vibrant destination with strong appeal to incoming residents, workers as well as shopping and leisure visitors and providing a catalyst for significant new investment.

2.4.2 Key outcomes sought are:

- Enlargement and enhancement of the Garden Square to create a visually attractive public realm, vibrant outside entertainment venue and meeting place for day and night-time visitors and a thriving food and beverage and leisure scene.
- Adaptation of the vacated Bus Station apron to urban parkland and to permanently establish a stronger scene for events, street trading and night-time activities scene that can over time extend into other suitable venues in and around the town centre.
- Vastly improved visual appeal and security for the Westgate shopping centre generating higher numbers of shopping visitors.
- The stimulation of subsequent investment commitments of developers and international companies to the development and occupancy of an extensive portfolio of new, high-quality housing and commercial space within the town centre.

SMART Objectives Related to the Project

- To create a strong sense of place in the heart of the town centre through high quality public realm enhancements, making it attractive to new employers, incoming residents and workers and shopping and leisure visitors.
- 2) To improve the image, appeal and security of the retail core.
- 3) To build a thriving and viable leisure and night-time scene and economy for Stevenage Town centre.
- 4) To remove a constraint to the success of each of the major town centre regeneration initiatives in prospect or underway within the town centre.

Measures of Success

2.4.3 Successes to be measured and the method of measurement each of element of the scheme are summarised below.

| Project | Successes to be Measured | Method of Measurement |
|--------------------|--|---------------------------------|
| Enlargement and | Increase in the number of external shows and | Records maintained by council |
| Enhancement of the | concerts held in the garden square. | leisure officers. |
| Garden Square. | Increase in the number of food and beverage | Monitoring by council planning |
| | and other leisure operators setting up in the | officers. |
| | town centre over the coming five years. | |
| | Increase footfall and turnover for food and | Surveys with food and beverage |
| | beverage outlets. | operators. |
| | Increase in footfall and spending amongst town | Shopping surveys and regular |
| | centre retail operators. | findings from specialist retail |
| | | data providers. |

| Project | Successes to be Measured | Method of Measurement |
|-------------------------|--|-----------------------------------|
| Animation of the vacant | Establishment of a street trading scene. | Contract data of street trading |
| Bus Station apron. | | sites. Success in transferring to |
| | | and operating in other locations |
| | | in the town centre. |
| | Expansion in the town centre events portfolio. | Visitor counts on event days. |
| | Increased spending in the town centre. | Surveys of street trading, |
| | | hospitality and retail operators. |
| Creation of a New | Delivery on time and to budget. | Tracking with project managers. |
| Gateway to the | Improvement in perceptions amongst town | Town centre visitor surveys. |
| Queensway Retail Core. | centre visitors | |
| | Increase in footfall and spending amongst town | Shopping surveys and regular |
| | centre retail operators. | findings from specialist retail |
| | | data providers. |

2.5 The Proposed Investment

Options Considered

- 2.5.1 The Do nothing and do minimum options considered in the first instance to deliver the solutions to meet the above objectives were:
 - a) Do nothing: no enhancement of the Garden Square, animation of the vacant bus station site or creation of a new gateway to the retail core.
 - b) Do minimum: some basic cosmetic improvements to the former bus station site but leave the existing Garden Square and exterior of the retail core as they are.
- 2.5.2 A full list of the options considered is set out in Section 3 along with the criteria adopted in shortlisting them.

Preferred Option

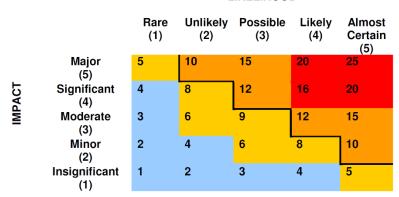
2.5.3 The proposed option is the and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core.

Project Risks, Constraints, and Interdependencies

2.5.4 Risks have been set out in the Register below, which is based on a 5x5 matrix indicating the exposure to risk, which is defined as the relationship between the likelihood of the risk occurring and its impact. Plotting the likelihood and Impact Scores assigned on the risk matrix will result in a risk level of between 1 and 25 and a colour code from Blue (insignificant to Red (major) set out in the diagram below.

Risk matrix





Retail Diversification and Garden Square: Project Risk Register

Risk Register L: Likelihood; I: Impact; T: Total

| Ref. | Risk | Triggers | Consequences | Controls | F | lisk Sco | re | Contingency | Respons ible | Date: Added/ |
|------|--|---|--|--|---|----------|---------|---|-----------------|-----------------|
| | | | | | L | I | Т | | Person | Updated |
| 001 | Covid-19 Outbreak and possible introduction of lockdown measures | Negative changes to working practices through social distancing. Uneconomical for construction supply train to operate. Added delays due to drop in output levels through covid | Shortfalls in manufacturing capacity causing price inflation. Project delay by significant social distancing measures. Negative Change in payment practices. | The need to implement practices to ensure safety. Client, consultants, and contractors work together to agree common solutions. Innovative approaches to procurement are in place. Allow for time extension in contracts. Monitor financial resilience of supply chains. | 3 | 4 | 0 | Scenario planning to assess the impact of the closedown and reduced output levels and advise clients accordingly to ensure timely completion. Bring in additional temporary labour. Review planning conditions and seek changes where possible to enable sites to operate in shifts over longer working hours. Manage cashflow. | | |
| 002 | Construction labour shortages create delays | Conclusion of contracts With building contractors for public realm and site redevelopment EU restrictions (Brexit) on contractors and independent consultants | Delays to completion of both due to recruitment difficulties for contractors and consultants, Cost overruns | Appropriate and timely contractual arrangements | 4 | 5 | 20 R | In development agreement ensure there is commitment to bring in additional temporary labour to ensure projects are completed on time | | |

| 003 | Labour shortages in freight transport and supply industries delay construction progress | Construction progress reports noting failure to progress on schedule. National shortfall in haulage capacity | Delays to completion of project due to shortages of materials and components . Cost overruns | Contractual arrangements | 5 | 5 | 25 R | In development agreement incorporate commitment to build up advanced stocks of materials. Build in sufficient contingency time in delivery programme to address possible delays. |
|-----|---|---|--|--|---|---|---------|---|
| 004 | Climate changes and weather conditions | Unusually harsh weather conditions. Impact of unusually harsh weather conditions on aspects of project | Bad weather retards progress of the construction programme or parts of the construction programme | Regular progress reviews. Timely communication | 3 | 4 | 12 O | Build in sufficient slack in the programme to cover for unforeseen eventualities such as weather |
| 005 | The construction cost exceeds the limit for the project or other issues arising during the design & development phase | Capital & revenue overspends. Inadequate project management. Failure to resolve conflicting priorities. Robust financial systems are not established. | Impact on capital programme. Revenue overspends. Requirements to make compensatory savings to balance budget. Increased legal fees. Reputational damage. | Client management relationship. Rigorous and well-informed project monitoring reports. Effective communication. Appointment of key personnel. | 3 | 4 | 12 O | Appointment of a B&D contractor in a two-stage process with a caveat to end the contract after the first stage should the Council wish to make that decision (PCSA - Pre-Construction Service Agreement). A cost consultant will be involved from an early stage of the project to ensure contractor's proposals are realistic and within budget. |
| 006 | Decline in levels of footfall | Government legislation to minimise the impact of covid-19. Failure of collaborative working of service | The significance of the high street or main shopping areas will continue to dwindle. Vacant properties will | Ensure trading hours meet customer needs. Provision of the right mix of retail and other services providing the | 2 | 5 | 10 O | A cohesive vision and strategy for the location, developed by the Council, businesses and public services, shared by as many people as possible is communicated. |

| | | providers – leisure, shopping, eating, drinking. Local businesses and public bodies slow in adapting to change. | impact the managing of the location as F&B and other operators may not buy into the vision and strategy. Closure of business will impact the local economy and put pressure of public service budgets. | right offer to consumers. Market and share the vision and strategy. Maintain a clean environment – roads and pavements. | | | | Use of social media to identify problem areas and a sense of collective responsibility to encourage improvements Encourage the adoption of the Business Improvement District Model. |
|-----|---|--|---|---|---|---|--------|--|
| 007 | Failure to achieve planning approval for adaptions | Notification of Council decision | Major delay to completion. and project interdependencies. | Planning approval has been expedited and is well advanced. Through consultation, scope of objections well understood. | 1 | 5 | 5 Y | Close cooperation with Planning. |
| 008 | Constrained nature of the site limits both the range of uses organised on site. | Funding restricted / stopped. Poor management decisions. Failures in contractor / partnership working. Poor project management. Poor planning | Project delays/over- runs. Reputational damage. Cost overruns. Public dissatisfaction. Discouragement of future partnerships. Delay, impact on service delivery. | Regular meetings with designers / contractors. Effective procurement strategy. Post contract reviews. Regular and timely meetings with planning. Robust project management. | 3 | 3 | 9 Y | Close cooperation with Planning. |

| 009 | Dissatisfaction of local residents with proposed content and/or design of Garden Square proposals | Publication of outline and detailed designs | Likely delays to construction if design changes are needed | Comprehensive consultation programme to be maintained particularly at early stage to capture preferences from local residents. | 2 | 5 | 10 Y | Market Research and focus groups to provide ample evidence of what the public expect from the upgraded public realm, animation of the discussed bus station apron and new gateway to the retail core. Extend process to enable preliminary designs to be market tested with the public. | |
|-----|---|---|--|--|---|---|---------|---|--|
| 010 | Delayed delivery due to slippage in previous phases | Project slippage of Phase 1 (Plot A) | Delayed drawn down of Phase 2 and 3 in development agreement. Project delays and could slip out of funding spend window. | The need to implement mitigation to ensure smooth delivery of Plot A with Mace. Creation of alternative options for project spend (subject to Development board and Accountable body approval). | 3 | 4 | 12 O | | |

2.6 Description of the Project

Purpose and Key Elements of the Project

2.6.1 The project will enable the delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core.

2.6.2 Key activities will involve:

1) Enabling Delivery and Enhancement of the Garden Square

The project will take the high-level proposals for Garden Square and enhance the design further to create a core public space that will create the environment for vibrancy and activity. Garden Square is a key feature of the SG1 regeneration scheme- a square which will be a focal point for social interaction with food and beverages spaces spreading from Plot B (SG1) into the square, encouraging al fresco dining complementing the adjacent and historic Town Square, broadening the town centre offer. This proposal is to explore further opportunities in design to enhance the square's features, increase quality of materials and look to include a water feature which will add to the place creation and playfulness of the space. Creating this high-quality public space will increase the appeal of the surrounding sites, in particular the retail and residential units included in Plot B, which the square sits directly upon. Furthermore, there are a number of enabling activities, such as demolition and acquisitions, to create this square, and utilising this Town's Fund monies will allow the elevation of quality in its delivery by alleviating its risks to delivery.

2) <u>Diversification of Retail</u>

The project aspires to lay the foundations to take underutilised spaces and assets and transform them to drivers for town centre transformational change. There are two schemes that align with the other regeneration activities over the next 18 months that will be this catalyst.

i) Vacant Bus Station Space:

The first is the activation Bus Station apron when the new Bus Interchange is opened. This space is at the heart of the town centre and is an opportunity to provide a key focal point for town centre visitors including a venue for night-time activities as this space await developments. Key elements could include planting to form a new urban park, informal street furniture, lighting, infrastructure for street traders and a flexible space for events. These elements will be versatile and capable of being dismantled and transported to other parts of the square or to adjacent locations to develop a coherent attraction.

ii) Creation of a New Gateway to Retail Core

The second is providing improved connectivity between to the town centre from the station to the retail core and town square, with the creation of a new entrance to the retail core of Queensway by transforming the service yard entrance of the Westgate shopping to a new thoroughfare. This will connect the Arrival Square of the SG1 scheme, to Queensway creating a more cohesive experience. Furthermore, the new entrance will enable the maximisation of high

density uses through the creation of secure car parking, another asset to support the regeneration programme.

2.7 How the Project Addresses the Objectives and Vision

- 2.7.1 Building on two public realm improvement schemes currently approved and underway, this project will reverse the run down, dated and unsightly appearance of this part of the town centre and replace current negative perceptions of the environment with a sense of pride, local distinctiveness and a positive identity that generates social and economic confidence.
- 2.7.2 This will be achieved by replacing the visually unattractive service yard situated at the west side of the Westgate shopping centre, which is one of the first impressions received by those arriving from the station. Instead, there will be an accessible new entrance created in its place.
- 2.7.3 In addition, the site of the disused bus station will be made attractive through the creation of removable planting, street furniture and a bandstand and the existing Garden Square will be significantly upgraded with very high-quality planting, paving, brickwork, street furniture and a water feature to create a considerably more visually attractive place. This will encourage more people to meet and spend time there and with the creation of a new bandstand and supporting infrastructure to attend live performances during both daytime and evening.
- 2.7.4 This will improve the viability of the town centre, build and strengthen the night-time economy. Many more people will visit this part of the town centre as a result. This will boost its image and improve footfall and spending in town centre in retail and food and beverage outlets, in turn making them more commercially viable and sustainable.
- 2.7.5 Increased investment in and prosperity of existing and new commercial outlets and the strong sense of place created will add to the general appeal of the town centre to prospective house buyers and employees considering relocating to Stevenage.
- 2.7.6 The security of the car park, which is currently poor, will be significantly improved through the removal of one of the entrances as a result of parallel internal works. The project will enhance the appeal of the Westgate shopping centre and attract back shoppers who have been deterred by a poor external environment and security risks. Preliminary discussions with the Westgate operator as leaseholder has progressed well, although this remains subject to legal due diligence. SBC own the freehold of the site.
- 2.7.7 Overall, it will remove a major constraint to the regeneration of Stevenage as in the current situation the poor quality of the town centre and its environment is a major deterrent to investment by the private sector and to prospective home buyers and incoming employers.
- 2.7.8 The success of the regeneration catalyst projects such as the new heritage centre and leisure space and the new housing and office developments currently planned or underway will thereby be assured. This scheme will boost investor confidence and accelerate investment commitments on other redevelopment sites.

2.8 Project Theory of Change

2.8.1 The following logic model explains the theory of change.

Inputs

- Local authority regeneration expertise
- Urban design and master planning input
- Finance
- Fast track procurement arrangements
- Contracted development partner
- Land and property assets in Council ownership

Activities

- On vacant bus station apron provide removable planting, street furniture and a bandstand
- Improve Westgate service yard eyesore
- Improve Westgate car park security
- Create high quality planting, paving brickwork, street furniture, water feature and live performance infrastructure on expanded Garden Square site

Outputs

- Jobs created
- Jobs safeguarded
- Construction jobs
- New commercial space created
- New homes created
- Increase in GVA
- High level qualifications obtained
- New businesses created
- Increased business survival rates achieved

Outcomes

- More attractive town centre with more cultural activities
- Growing recognition of Stevenage Town Centre as a location with high quality of life
- More people encouraged to move to and/or work or visit the town centre
- Regeneration catalyst projects like the museum and enterprise centre become more viable and successful
- Increased footfall in the town centre boosting prospects for revived retail, leisure and hospitality sector and town centre housing developments
- More investment in high quality food and beverage and retail outlets
- Increased investor confidence
- Higher site values
- Improved impact of support to community with associated economic benefits
- Acceleration of transformation of other SG1 major opportunity areas and sites

2.9 Expected Outputs and Outcomes

2.9.1 Quantified Outputs

| Summary of Outputs | |
|---|----------|
| Jobs Created | 7 |
| Commercial Floorspace Developed sqm | 1,331 |
| Net Increase in Commercial Floorspace Sqm | 1,331 |
| Additional homes brought forward | 172 |
| Construction Jobs | 83 |
| Additional GVA Generated per Annum | £826,936 |
| Additional Annual High Level Skills Qualifications Attained | 2 |

2.9.2 Wider Outcomes and Benefits

Economic

- Improved visual quality and very high-quality public realm in the heart of the town centre will encourage more people to visit the town centre.
- These effects will attract a wider range of new residents to the area, providing a good choice of high-quality workers to the advanced high value industries Stevenage is seeking to attract.
- This should boost patronage of and investment in town centre retail and leisure businesses. The expanded demand will help assure long term commercial viability of the centre.
- The success of projects such as the Town Enterprise Centre and the new museum and cultural centre and acceleration of the redevelopment of key housing sites in the town centre will be assured.
- Improved town centre environment.
- Stronger perception of Stevenage as a good place to invest.

Environmental

- Enhanced scope for living and working in the town centre, thereby reducing the need to travel.
- More walking in the town centre leading to more active and healthier lifestyles.

Social

- Meets anticipated demand from population growth.
- Broadens scope for engaging more people in cultural activities.

2.10 Stakeholders

2.10.1 Key stakeholders and their role or interest in the project are listed below.

| Project | Primary Stakeholder | Comment |
|-----------------|---------------------|---|
| New entrance to | Local retailers | Opportunity to move in to the organised spaces (to be |
| Westgate. | | arranged by Westgate operator). |
| Garden Square | Local residents | Major boost in activities in the town centre. |
| high-quality | Local residents | Increased incentive for living and working locally. |
| upgrade. | Businesses | Stevenage more likely to attract workers. |

ECONOMIC CASE

3. ECONOMIC CASE

3.1 Introduction

3.1.1 This economic case defines the benefits from the scheme identified and how they will have come about, the geographical scale of the benefits by way of a place-based analysis and how the how benefits estimated link to the theory of change and strategic case set out above. Quantified benefits have been calculated and an assessment made of non-quantifiable benefits. The economic case indicates which benefits have been monetised and how these will be generated year by year. Factors such as additionality, deadweight and displacement of benefits and double counting have been considered as have distributional impacts.

3.2 Approach to the Economic Case

Options Initially Considered

- 3.2.1 In the first instance, the following long list of options was considered for addressing the opportunities and constraints described above.
 - a) Do nothing: no enhancement of the Garden Square, animation of the vacant bus station site or creation of a new gateway to the retail core.
 - b) Do minimum: some basic cosmetic improvements to the former bus station site but leave the existing Garden Square and exterior of the retail core as they are.
 - c) Delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core.
 - d) Increase the size of the Garden Square, with improvements to the exterior the retail core.
 - e) Reduce the site envelope of the Garden Square, with a corresponding increase in the envelope of adjacent development sites but with improvements to the exterior the retail core.
 - f) Turn the Garden Square into a permanent street market.
 - g) Keep the project as it is but save money on cheaper materials for the public realm.
 - h) Keep the project as it is but exclude investment in any part of the disused bus station.

How Project Options Were Shortlisted

3.2.2 The following criteria have been adopted in shortlisting options. Projects must be able to:

- Address the stated objectives of and benefits sought from the project and those of associated strategic policies.
- Be delivered within a 36 month timescale.
- Significantly accelerate delivery of the Stevenage Central SG1 Regeneration Strategy.
- Significantly improve accessibility in an out of the Town Centre.
- Demonstrate a significant impact on the growth of high technology growth businesses Stevenage.

How Options were Shortlisted

3.2.3 Of these options:

- Do nothing: No enhancement of the Garden Square, animation of the vacant bus station site or creation of a new gateway to the retail core was rejected because it would mean continuing to live with a poor and dated visual environment that would severely reduce the success and regeneration impact of all of the Stevenage Central schemes which depend on this part of the town centre being enhanced.
- Turning the Garden Square into a permanent street market was rejected because provision will be made for temporary themed street trader uses to animate the vacant bus station apron and because once regularly established there would be options to hold themed events in a range of different places across the town centre, particularly where they are about to undergo regeneration.

Shortlisted Options

3.2.4 The remaining options, which have been shortlisted are appraised as follows.

| Option 1 | Do minimum: Some basic cosmetic improvements to the former bus station site but leave the existing Garden Square and exterior of the retail core as they are. |
|-----------|--|
| Appraisal | Inadequate treatment leaving a poor and dated visual environment that would severely reduce the success and regeneration impact of all the Stevenage Central schemes which depend on this part of the town centre being enhanced. |
| Option 2 | Delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core. |
| Appraisal | This will improve the viability of the town centre, build and strengthen the night-time economy. Many more people will visit this part of the town centre as a result. This will boost its image and improve footfall and spending in town centre in retail and food and beverage outlets, in turn making them more commercially viable and sustainable. |
| Option 3 | Increase the size of the Garden Square, with improvements to the exterior the retail core. |
| Appraisal | This would result in a grander public realm, but would constrain the breadth and quality of food and beverage and other commercial public activities that are needed to make the town centre |

| | attractive to incoming residents, workers and visitors from outside. |
|-----------|--|
| Option 4 | Reduce the site envelope of the Garden Square, with a corresponding increase in the envelope of adjacent development sites but with improvements to the exterior the retail core. |
| Appraisal | This would lead to a general reduction of the benefits the scheme would bring about such as boosting retail and leisure businesses more widely in the town centre. |
| Option 5 | Keep the project as it is but save money on cheaper materials for the public realm. |
| Appraisal | This will only temporarily reverse the negative unsightly appearance of this part of the town centre and weaken the strength of the identity generated. This will detract from the quality and value that could otherwise be achieved in surrounding new developments. |
| Option 6 | Keep the project as it is but exclude investment in any part of the disused bus station. |
| Appraisal | This would leave behind a major eyesore that would delay the successful and comprehensive regeneration of Stevenage Central and could prejudice the success of schemes such as the development of Plot B. |

Preferred Option

3.2.5 The proposed option is the delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core.

3.3 Economic Benefits

3.3.1 Quantified Benefits

| Summary of Outputs | |
|---|----------|
| Jobs Created | 7 |
| Commercial Floorspace Developed sqm | 1,331 |
| Net Increase in Commercial Floorspace Sqm | 1,331 |
| Additional homes brought forward | 172 |
| Construction Jobs | 83 |
| Additional GVA Generated per Annum | £826,936 |
| Additional Annual High Level Skills Qualifications Attained | 2 |

How Benefits Have Been Monetised

3.3.2 Benefits have been monetised as follows.

Increase in GVA from new jobs

By estimating the GVA per head for each of the new jobs to be created and by projecting additional spending in the town centre that would be generated as a result of the upgrades to the public realm improvements and the new retail core gateway.

Economic benefit from enhanced public realm

A wiliness to pay model has been adopted to arrive at an economic value from the proposed public realm improvements (see calculations below). Account has been taken of the Cultural and Heritage Evidence Bank produced by Simetrica Jacobs.

Increase in Town Centre Spending on Convenience Food

Based on the Family Expenditure Survey, this has assumed that each of the households occupying units in Plots A & B will spend £10.40 per week (on non-supermarket food and drink retail outlets and that one or more convenience stores in the commercial space in Plot B will make up the majority of this spending.

Increase in Town Centre Spending on F&B

This has assumed that of the 3,600 households created in new housing to be developed in Stevenage Central the majority (75%) will patronise the food and beverage outlets developed on Plot B, given the shortage of related provision elsewhere in this part of the town centre. It has been assumed that 60% of the Family Expenditure Survey estimate of weekly expenditure on restaurants and hotels (£52.90) will be spent on restaurants.

Increase in Town Centre Spending from Increase Events

In view of the increased level of animation in this part of the town centre, it has been assumed that there will be a significant increase in the numbers of fairs, festivals and live performance events in and around the Garden Square with a parallel increase in the numbers of people attending them. Estimates have been made of average spending on food, beverages and miscellaneous items in the town centre from these visitors.

Additionality, Deadweight, Displacement and Substitution of Benefits

3.3.3 These are explained as follows.

| Additionality | Additionality affects that would not have been realised but for this project are additional public realm capacity enabling more people to attend fairs, street markets, festivals and external live performances. Increased visits and spending in the town centre. |
|---------------|---|
| Leakage | This project is about place specific site development which cannot take place elsewhere in the borough, so no leakage is anticipated as regards job creation. Allowance has been made in the projections for the market share of food retail and food and beverage provision that the scheme will account for, so leakage has been accounted for. |
| Deadweight | The benefits from this project could not have happened anyway given identified market failures and the amount of investment needed to take the proposed scheme forward for development. The private sector could not accomplish the range of activities and benefits made possible offered by this |

| | council initiative. |
|--------------|---|
| Displacement | There is a limited choice of food and beverage provision in the town centre and much of the incoming residential population would account for the levels of demand assumed, so the scheme should not displace other activities. |
| Substitution | The scheme will give rise to spending on activities that are largely absent elsewhere in the borough. |

Assessment of Non-Quantified Benefits

3.3.4 Non-quantified impacts and benefits are summarised below.

| Project | Impact | Assessment of Benefits |
|-------------------------|-----------------------------------|--------------------------------------|
| Garden Square high- | Scope for intensifying | New bars, restaurants, culture, |
| quality upgrade. | animation of the town centre. | leisure and entertainment activity |
| | | will become more viable leading to |
| | | increased investment in higher |
| | | quality food and beverage and |
| | | entertainment provision. |
| | Investment in food and | Increased appeal for home buyers, |
| | beverage commercial | assuring the success of new housing |
| | development. | schemes. |
| | | Increased appeal for workers, |
| | | assuring the success of new office |
| | | schemes. |
| | Enhanced investor confidence | As the landowner, SBC will be able |
| | leading to uplift in land values. | to deploy more resources to propel |
| | | on-going regeneration. |
| Activation and | Removal of run-down | Greater scope for attraction of town |
| animation of the vacant | appearance of a vacant site. | centre visitors, incoming residents |
| Bus Station Apron. | | and employers and associated |
| | | spending. |
| | | Improved investor confidence. |
| | Creation of a stronger street | Greater scope for attraction of town |
| | trading scene and night-time | centre visitors, incoming residents |
| | economy. | and employers and associated |
| | | spending. |
| | | Opportunity to transfer street |
| | | trading to other parts of the town |
| | | centre about to undergo |
| | | transformation. |
| | | |
| New Gateway to Retail | Increased visual quality in the | Great investor confidence. |
| Core | town centre. | Acceleration of house sales and |
| | | ongoing residential development. |
| | Higher appeal of Westgate to | Increase in town centre spending. |
| | potential visitors | |
| | Improved security in the car | More people encouraged to shop |
| | park. | and relax in the town centre. |

Consideration of Distribution of Impacts

Employment and income

3.3.5 The project will predominantly lower income occupations due to increased demand for retail, food and beverage activity in the town centre and cleaning, maintenance, security and delivery services to service the new facilities and new housing. The upgraded public realm will make Stevenage attractive to well qualified workers. Incoming employers will predominantly employ white collar workers, but the additional demand they will generate for food and beverage outlets will benefit those on lower incomes.

Geographical

3.3.6 Beneficiaries will be primarily current residents of Stevenage for entertainment, cultural fulfilment, but benefits will also be felt by residents of adjacent districts attending events and new food and beverage outlets in the town centre.

Protected Groups

3.3.7 No adverse impacts have been identified.

3.4 Economic Costs

| Retail Diversification | | 21/22 | 22/23 | 23/24 | 24/25 | Total |
|--------------------------------|------------|----------|------------|---------|------------|------------|
| Garden Square Enabling Works | | | | | | |
| Detailed construction design | £100,000 | | £50,000 | £25,000 | £25,000 | £100,000 |
| Professional fees | £50,000 | | | | £50,000 | £50,000 |
| Technical Assistance | £50,000 | | | | £50,000 | £50,000 |
| Delivery of public realm | £400,000 | | | | £400,000 | £400,000 |
| Revenue | £100,000 | £100,000 | | | | £100,000 |
| Enabling works | £550,000 | | | | £550,000 | £550,000 |
| Sub Total | £1,250,000 | £100,000 | £50,000 | £25,000 | £1,075,000 | £1,250,000 |
| Garden Square Delivery | | | | | | £0 |
| Design & professional services | £200,000 | | £125,000 | | £75,000 | £200,000 |
| Technical Assistance | £75,000 | | | | £75,000 | £75,000 |
| Delivery of Public Realm | £1,225,000 | | | | £1,225,000 | £1,225,000 |
| Sub Total | £1,500,000 | £0 | £125,000 | £0 | £1,375,000 | £1,500,000 |
| Diversification of Retail | | | | | | £0 |
| Design & professional fees | £100,000 | | £100,000 | | | £100,000 |
| Construction budget | £900,000 | | £875,000 | £25,000 | | £900,000 |
| Sub Total | £1,000,000 | £0 | £975,000 | £25,000 | £0 | £1,000,000 |
| Grand Total | £3,750,000 | £100,000 | £1,150,000 | £50,000 | £2,450,000 | £3,750,000 |

3.5 Value for Money Assessment

3.5.1 A BCR has been calculated as shown below.

| | Present Value | |
|------|---------------|--|
| | 30 Years | |
| Cost | £3,367,546 | |

| Benefits | £12,892,267 |
|---------------------------------------|-------------|
| Net Present Value: Benefits Less Cost | £9,524,721 |
| BCR Calculation | 3.83 |

- 3.5.2 As can be seen from the table above, the net cash flow taking account of economic benefits gives a benefit cost ratio of 3.83.
- 3.5.3 Appropriate measures are being applied to ensure that the construction works for the project can be delivered in the most cost-effective manner possible, without sacrificing the quality and functionality of the end product. To this end, the appointed contractors will be asked to assess scope for further savings from the supply chain, alternative configurations and materials with a view to optimise value for money. In addition, quotes for ongoing design and survey activity will be retendered should this be considered to have scope for further savings.

3.6 Place Based Analysis

3.6.1 Benefits related to the preferred option which are quantifiable and those wider in scope or non-quantifiable are set in the place-based analysis described below, taking account of local employment impacts.

| | Place Based Analysis | | | |
|------------------------------|---|-----------------|--|--|
| Target Area | Central Core, Stevenage Town Centre, SG1 | | | |
| External | Revitalisation of the town centre relies on the attraction of more shopping and day | and night | | |
| Dependencies | time leisure spending visitors. This depends on successful development of new hon | nes, offices | | |
| | and other commercial space, then on the attraction of prosperous incoming reside | • | | |
| | new homes and well qualified workers to take up the new jobs as these are the peo | • | | |
| | boost footfall and spending within the town centre, along with shopping visitors from | om outside. | | |
| Benefits to | Summary of Outputs | | | |
| the Target | Jobs Created | 7 | | |
| Area: | Commercial Floorspace Developed sqm | 1,331 | | |
| Quantified. | Net Increase in Commercial Floorspace Sqm | 1,331 | | |
| | Additional homes brought forward | 172 | | |
| | Construction Jobs | 83 | | |
| | Additional GVA Generated per Annum | £826,936 | | |
| | Additional Annual High Level Skills Qualifications Attained | 2 | | |
| Benefits to the Target | Provision of a high quality visual, operational and leisure environment and ameni | ties attractive | | |
| Area: | to its residents, workers, other users and investors. | | | |
| Qualitative. | Increased footfall boosting prospects for revived retail, leisure and hospitality sector. | | | |
| | Enhances the appeal of living in the town centre, accelerating sales and developed homes. | oment of new | | |
| Possible collateral | Will help reprofile Stevenage as a cultural and entertainment destination. | | | |
| effects in the | Will help generate greater footfall for Stevenage. | | | |
| target area or wider spatial | Stronger attraction of well qualified home buyers to live and work in Stevenage. | | | |
| area. | Increased investor confidence. | | | |

| | Place Based Analysis |
|-----------------------------|---|
| Target Area | Central Core, Stevenage Town Centre, SG1 |
| | Acceleration of sales of new homes and transformation. |
| | Generation of indirect employment. |
| Adverse | None identified. |
| effects on | |
| protected | |
| groups | |
| Different | Most jobs will be for low-income groups in activities such as retail, hospitality, cleaning and |
| impacts by | maintenance. |
| income group Views of local | Desire to create aspiring communities and opportunities that create a lasting legacy. |
| stakeholders | Desire to create aspiring communities and opportunities that create a lasting legacy. |
| Alignment | National Policy Alignment |
| with wider | |
| public policy | The project meets The UK Government's Build Back Better Plan for Growth in terms of |
| in the | stimulating short term activity and driving long term productivity through investment in cities. |
| relevant | |
| area/s and | Grimsey Reviews: |
| the UK as a whole/s. | The project directly address the need for varied uses to be established within town centres to create a 'patchwork' of different uses that draw in a number communities, businesses and |
| wildle/s. | visitors to the town diriving footfall and creating and vibrancy environment. There have been 4 |
| | Grimsey Reviews, the most recent released during the COVID- 19 pandemic, which reiterates the |
| | exacerbation issues facing town centres and high streets. |
| | |
| | Sub-regional Policy Alignment |
| | Hertfordshire Covid Recovery Plan |
| | The projects directly address the plan's two transformational programmes: equipping Hertfordshire's places for mid-21st Century living supporting town centres and town-level economies and connecting Hertfordshire for mid-21st Century living and working building digital connectivity. |
| | Hertfordshire LEP Strategic Economic Plan |
| | The project addresses Priority 3 within the current Hertfordshire LEP Strategic Economic Plan: Reinvigorating our places for the 21st-century. This will be directly addressed by this project as it will help diversify and bring more demand wealth creation into the town centre. |
| | Local Industrial Strategy Grand Challenges |
| | This project provides the conditions for improved access to recreational activities and will be conducive to helping the increasing numbers of older people participate in culture and leisure activities and to stay active, productive and independent. |
| | Local Policy Alignment |
| | Stevenage Local Plan 2019-2031. This was adopted in 2019 following Examination in Public and sets the overall spatial vision for the borough and growth direction to 2031. In total 7,600 homes are planned, 3,000 of these targeted for a regenerated Town Centre. The Local Plan looks to provide at least 140,000 m2 of new B-class employment floorspace and is promoting new |

| | Place Based Analysis | | | | | | |
|---|---|--|--|--|--|--|--|
| Target Area | Central Core, Stevenage Town Centre, SG1 | | | | | | |
| | employment opportunities as a critical component of the town centre regeneration. This project directly reflects the Local Plan's ambitions. | | | | | | |
| | Stevenage Central Framework. This was prepared in 2015 to set a direction of change for the regeneration of Stevenage Town Centre. Now supported by the Local Plan, the Framework sets out a strategy for accelerated employment and housing provision on a large scale in the town centre to meet the demands of significant population growth and revitalised and enhanced and modernised amenities to service it. | | | | | | |
| Dependency on the successful delivery of other proposals | Continued house building and new offices in the town centre to assure demand for the facilities is maintained. | | | | | | |
| Link of Benefits Estimated Link to Theory of Change and Strategic Case | The scheme will make Stevenage more attractive to well qualified workers. Increased footfall boosting prospects for revived retail, leisure and hospitality sector. More high quality and high value businesses will be attracted to Stevenage. Recognition of Stevenage Town Centre as a high prestige business location. Increased investor confidence. Acceleration of transformation of other SG1 major opportunity areas and sites. | | | | | | |

3.7 Summary of Preferred Option for Investment

Purpose of the Project

3.7.1 The purpose of the project is to enable the delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core.

Key Elements of the Project

3.7.2 Key activities will involve:

1) Enabling Delivery and Enhancement of the Garden Square

The project will take the high-level proposals for Garden Square and enhance the design further to create a core public space that will create the environment for vibrancy and activity. Garden Square is a key feature of the SG1 regeneration scheme- a square which will be a focal point for social interaction with food and beverages spaces spreading from Plot B (SG1) into the square, encouraging al fresco dining complementing the adjacent and historic Town Square, broadening the town centre offer. This proposal is to explore further opportunities in design to enhance the square's features, increase quality of materials and look to include a water feature which will add to the place creation and playfulness of the space. Creating this high-quality public space will increase the appeal of the surrounding sites, in particular the retail and residential units included in Plot B, which the square sits directly upon. Furthermore, there are a number of enabling activities, such as demolition and acquisitions, to create this square, and utilising this Town's Fund monies will allow the elevation of quality in its delivery by alleviating its risks to delivery.

2) Diversification of Retail

The project aspires to lay the foundations to take underutilised spaces and assets and transform them to drivers for town centre transformational change. There are two schemes that align with the other regeneration activities over the next 18 months that will be this catalyst.

Activation and Animation of the Vacant Bus Station Space

The first is the activation Bus Station apron when the new Bus Interchange is opened. This space is at the heart of the town centre and is an opportunity to provide a key focal point with a for town centre visitors including a venue for night-time activities as this space await developments. Key elements could include planting to form a new urban park, informal street furniture, lighting, infrastructure for street traders and a flexible space for events. These elements will be versatile and capable of being dismantled and transported two other parts of the square or to adjacent locations to develop a coherent attraction.

Creation of a New Gateway to Retail Core

The second is providing improved connectivity between to the town centre from the station to the retail core and town square, with the creation of a new entrance to the retail core of Queensway by transforming the service yard entrance of the Westgate shopping to a new thoroughfare. This will connect the Arrival Square of the SG1 scheme, to Queensway creating a more cohesive experience. Furthermore, the new entrance will enable the maximisation of high density uses through the creation of secure car parking, another asset to support the regeneration programme.

Key Benefits of the Project

- 3.7.3 Key benefits of the project are as follows.
 - This project will reverse the run down, dated and unsightly appearance of this part of the town centre and replace current negative perceptions of the environment with a sense of pride, local distinctiveness and a positive identity that generates social and economic confidence.
 - More people will meet and spend time there and attend live performances during both daytime and evening. This will improve the viability of the town centre, build and strengthen the night time economy.
 - Many more people will visit this part of the town centre as a result. This will boost its image and improve footfall and spending in town centre in retail and food and beverage outlets, in turn making them more commercially viable and sustainable. Increased investment in and prosperity of existing and new commercial outlets and the strong sense of place created will add to the general appeal of the town centre to prospective house buyers and employees considering relocating to Stevenage. The success of the regeneration catalyst projects such as the new museum and leisure space and the new housing and office developments currently planned or underway will thereby be assured.
 - Overall, it will remove a major constraint to the regeneration of Stevenage as in the
 current situation the poor quality of the town centre and its environment is a major
 deterrent to investment by the private sector and to prospective home buyers and
 incoming employers. This scheme will boost investor confidence and accelerate
 investment commitments on other redevelopment sites.

FINANCIAL CASE

4. FINANCIAL CASE

4.1 Introduction

4.1.1 This section sets out the financial case for the project first describing the approach and funding options, details of the build-up of costs, proposed funding and an affordability assessment.

4.2 Approach to Financial Case

Funding Options Considered

4.2.1 Stevenage Borough Council has been investigating a range of funding opportunities to fund projects within the Regeneration programme and working across the organisation to create a centralised review of available funding opportunities and determine which projects are most appropriate. The financial impact on the council following COVID 19 will be significant, and it is anticipated that the capital programme will be affected. Having said that, the Council needs to be the initiator and owner of the project because of the business model being wider in scope from that of the private sector, as criteria such as widening participation in cultural pursuits is conducive to increasing the aspirations and cohesiveness of the population come into play particularly measures to engage with those on low incomes and in high areas of deprivation and who may be marginalised. For these reasons, the Council will be obliged to fund a major part of the cost of the scheme. However, were this project to be funded 100% by the Council, it would divert funds earmarked for other initiatives essential to accelerating the regeneration and renewal of the SG1 area, such as strategic site acquisitions and associated enabling works.

Other Public Sector Funding Options

4.2.2 Other funding options such as Future High Street, One Public Estate and Levelling Up funding are less aligned in terms of criteria and the urgency surrounding the scheme, though these were explored in conjunction with the Town Development Board. However, due to the volume of associated house building, there is scope for a major contribution to the project from Section 106 and the Community Infrastructure Levy.

Private Sector

4.2.3 The private sector is not typically oriented towards the creation of public realm spaces unless in the case if huge enterprises who have control of large swathes of development land. This is not the case here as the landowner is the Borough Council who are also the freeholder of the retail core. Public realm provision is the traditional role of the public sector, as the impacts and benefits involved are widespread and transcend those which would normally be of interest to private sector entities. For these reasons the project would not be attractive as an investment proposition for the private sector.

Town Fund

4.2.4 The Town Fund is an ideal option to be deployed where there is a funding gap which presents a barrier to a project being able to move forward and where a number of collateral benefits can be identified as a consequence of being able to make up the funding as is the case with this project.

Preferred Funding Option

4.2.5 The Town Fund is considered to be an ideal option for this scheme as it makes up the required amount of resources to implement the scheme. This can realistically be expected to create the level of confidence needed to secure the investment and development commitment necessary for the retail diversification and Garden Square to move forward.

Funding Profile and Scheduling

4.2.6 The funding profile is summarised as follows.

| Funding Profile | Total |
|-----------------|------------|
| Town Fund | £3,750,000 |
| Total | £3,750,000 |

4.2.7 The table below shows the scheduling of the funding.

| Funding Profile | 21/22 | 22/23 | 23/24 | 24/25 | 25/26 | Total |
|------------------------|----------|------------|---------|------------|-------|------------|
| Town Fund | £100,000 | £1,150,000 | £50,000 | £2,450,000 | £0 | £3,750,000 |
| Total | £100,000 | £1,150,000 | £50,000 | £2,450,000 | £0 | £3,750,000 |

4.3 Costs

4.3.1 The project costs are as set out below.

| Retail Diversification | | 21/22 | 22/23 | 23/24 | 24/25 | Total |
|--------------------------------|------------|----------|------------|---------|------------|------------|
| Garden Square Enabling Works | | | | | | |
| Detailed construction design | £100,000 | | £50,000 | £25,000 | £25,000 | £100,000 |
| Professional fees | £50,000 | | | | £50,000 | £50,000 |
| Technical Assistance | £50,000 | | | | £50,000 | £50,000 |
| Delivery of public realm | £400,000 | | | | £400,000 | £400,000 |
| Revenue | £100,000 | £100,000 | | | | £100,000 |
| Enabling works | £550,000 | | | | £550,000 | £550,000 |
| Sub Total | £1,250,000 | £100,000 | £50,000 | £25,000 | £1,075,000 | £1,250,000 |
| Garden Square Delivery | | | | | | £0 |
| Design & professional services | £200,000 | | £125,000 | | £75,000 | £200,000 |
| Technical Assistance | £75,000 | | | | £75,000 | £75,000 |
| Delivery of Public Realm | £1,225,000 | | | | £1,225,000 | £1,225,000 |
| Sub Total | £1,500,000 | £0 | £125,000 | £0 | £1,375,000 | £1,500,000 |
| Diversification of Retail | | | | | | £0 |
| Design & professional fees | £100,000 | | £100,000 | | | £100,000 |
| Construction budget | £900,000 | | £875,000 | £25,000 | | £900,000 |
| Sub Total | £1,000,000 | £0 | £975,000 | £25,000 | £0 | £1,000,000 |
| Grand Total | £3,750,000 | £100,000 | £1,150,000 | £50,000 | £2,450,000 | £3,750,000 |

4.4 Funding and Revenues

4.4.1 Funding options considered are as described above. Sources and uses of funds are summarised below.

| Funding Profile | | | 21/22 | 22/23 | 23/24 | 24/25 | Total Uses | |
|-----------------|------------|---------------------------------|------------|----------|------------|---------|------------|------------|
| Sources | Value | Uses | Value | | | | | Total |
| | | | | | £0 | £0 | £0 | |
| Town Fund | £3,750,000 | Garden Square Enabling Works | £1,250,000 | £100,000 | £50,000 | £25,000 | £1,075,000 | £1,250,000 |
| | | Garden Square Delivery | £1,500,000 | £0 | £125,000 | £0 | £1,375,000 | £1,500,000 |
| | | Diversification of Retail | £1,000,000 | £0 | £975,000 | £25,000 | £0 | £1,000,000 |
| Total | £3,750,000 | | £3,750,000 | £100,000 | £1,150,000 | £50,000 | £2,450,000 | £3,750,000 |

4.5 Affordability Assessment

4.5.1 A BCR has been calculated as shown below.

| | Present Value |
|---------------------------------------|---------------|
| | 30 Years |
| Cost | £3,367,546 |
| Benefits | £12,892,267 |
| Net Present Value: Benefits Less Cost | £9,524,721 |
| BCR Calculation | 3.83 |

- 4.5.2 As can be seen from the table above, the net cash flow taking account of economic benefits gives a net present value of **3.83**
- 4.5.3 It is proposed that the Town Fund provides £3,750,000 to the project.

COMMERCIAL CASE

5. COMMERCIAL CASE

5.1 Introduction

5.1.1. This section sets out the commercial case, describing the potential commercial options for delivery of the project model and supporting rationale, taking account of the existing commercial strategy of Stevenage Borough Council and on this basis the procurement strategy adopted, based on a review of possible options for the preferred procurement route. The proposed procurement process, including key milestones, and processes for assurance and approvals are then set out.

5.2 Commercial Deliverability

Potential Delivery Options

- 5.2.1 There are two delivery options.
 - 1. Stevenage Borough Council promoting a development with its own finances and management resources, working with a construction partner.
 - 2. Attracting proposals from a developer.
- 5.2.2 The first option, where the Council would act as the developer is an acceptable use of its resources and expertise if it is able leverage investment from sources such as the Town Fund. The project relates entirely to the support of traditional public sector and voluntary and community sector activity.
- 5.2.3 Attracting proposals from developers has the advantage of bringing in private sector investors and developers who have strong expertise in development schemes and can potentially deliver at less cost than the public sector. However, the purpose of this scheme is catalytic, aiming to generate positive knock-on benefits rather than directly to generate revenue streams and profits. For this reason and given that the Council's is the landowner it is hard to imagine how the development of the scheme could be of interest to a developer. (Private sector interests could of course be engaged in an operational capacity on completion of the scheme).

Proposed Delivery Model

5.2.4 The proposed delivery model is for the Council to take the lead as the developer for diversification of retail (parts i) and ii)) directly appointing design teams and construction partners for the delivery of the schemes. The Garden Square element of the project will be delivered in partnership with developerment Mace, as part of the SG1 scheme.

Rationale for Proposed Delivery Model

5.2.5 These arrangements have a number of advantages. For Garden Square, outline planning permission has already been approved for the totality of the SG1 scheme, and experts in development management and design are already on board preparing for the delivery of Plot A. For the Diversification of Retail aspect of the project, the Council has significant experience in

directly appointing design teams and construction partners to complete schemes. The Council needs to be the initiator and owner of the project because of the need to:

- a) Take advantage of its position as landowner and thereby control over the assets involved.
- b) Provide an important building block for the regeneration of the town centre.
- c) Use its expertise and funding need to be deployed to stimulate leveraged investment and transformation.
- 5.2.6 For these reasons, the Council is best placed to initiate and deliver the scheme and fund a major part of the cost.

Existing Commercial Strategy

5.2.7 Stevenage Borough Council has a strong track record of delivering projects and are working collaboratively with construction partners to increase momentum to regenerate the town centre.

Evidence of Market to Deliver the Project

- 5.2.8 Stevenage Borough Council has a strong track record of delivering projects and are working collaboratively with partners to increase momentum to regenerate the town centre. Examples of such partners with whom the Council has previously worked are:
 - In particular, in March 2019, the Council entered into a development agreement with the urban developer Mace to bring forward two of the Major Opportunity Areas (MOAs) of the Framework Southgate Park and the Central Core as well as acting as a catalyst to deliver major place shaping changes to the town centre.
 - As stated in the Town Investment Plan, Reef are an urban regeneration specialist with a
 £4bn regeneration portfolio and expertise in enhancing communities and environments,
 providing design expertise and end-to-end management including programming, cost
 analysis, procurement, construction and leasing. In Stevenage, Reef have acquired the
 former M&S site in in partnership with SBC are delivering a £20m+ mixed-use
 regeneration scheme of 107 apartments, diversified leisure, retail and restaurant uses,
 and new commercial space. The scheme is on site now and nearing completion. . Reef are
 keen to do more in Stevenage particularly involving the life science sector.

Key Contractual Arrangements

5.2.9 There will be a need to tender for and enter into a building contract for the design and build and related of the Garden Square upgrade and retail core gateway and for the procurement of temporary infrastructure for the disused bus station.

Delivery Arrangements

5.2.10 Therefore separate agreements will be needed will be set up for design and construction of the enhanced Garden Square, infrastructure for the diversification of the vacant bus station apron and the adaptation of the retail core. The responsibility for initiating and managing these agreements will lie with the SBC Regeneration Team.

Risks

5.2.11 The identified risks are assessed as follows.

| Risks | Likelihood | Mitigation |
|--|-------------------|---|
| Renewed risk of Covid-19 outbreak and possible introduction of lockdown measures. | High | Scenario planning to assess the impact of the closedown and reduced output levels and advise clients accordingly to ensure timely completion. Bring in additional temporary labour. Review planning conditions and seek changes where possible to enable sites to operate in shifts over longer working hours. Manage cashflow. |
| Labour shortages in construction, freight transport and supply industries delay construction progress. | High | Include in development agreement the commitment to bring in additional temporary labour and stocks of materials to ensure projects are completed on time. |
| Climate changes and weather conditions retarding progress of the construction .programme | Medium to High | Build in sufficient slack in the programme to cover for unforeseen eventualities such as weather. |
| The construction cost exceeds the limit for the project or other issues arising during the design & development phase. | Medium | A cost consultant will be involved from an early stage of the project to ensure contractor's proposals are realistic and within budget. |
| Dissatisfaction of local residents with proposed content and/or design of the public realm and retail diversification proposals. | Low to Medium | Market Research and focus groups to provide ample evidence of what the public expect from the upgraded public realm, animation of the discussed bus station apron and new gateway to the retail core. Extend process to enable preliminary designs to be market tested with the public. |

5.3 Procurement Strategy

Projects that will need to be Procured

- 5.3.1 There are three projects that needs to be procured:
 - the design and build of the Garden Square upgrade.
 - the design and build of the new gateway to the retail core.
 - the procurement and installation of the temporary planting, street trader and performance infrastructure on the disused bus station apron.

Procurement Process, Milestones, Assurance and Approvals

5.3.2 Stevenage Borough Council follows public procurement procedures and complies with public procurement law. Information regarding this can be viewed on our website. This also outlines the corporate procurement strategy. Stevenage Borough Council will perform the procurements of construction contractors.

Proposed Policies on Social Value, Sustainability, and Innovation

| 5.3.3 | As part of this there have been recent improves to the procurement strategy of the council to ensure that maximise impact for social value, sustainability and innovation is embedded within tendering and contractor management processes. For these projects, this approach will be continued and monitored through the monitoring and evaluation process which can be viewed in the Management Case of this business case. | | |
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MANAGEMENT CASE

6. MANAGEMENT CASE

6.1 Introduction

- 6.1.1 This section sets out the approach and experience of SBC in delivering similar projects and sets out the proposed arrangements for Project Organisation and Governance. The approaches to oversight and approvals and to assurance and the assurance plan are then described.
- 6.1.2 The scope of the project and its key elements are then described along with the approach to specifying and managing requirements, the interfaces with third parties and related management approach and the approach to solution development, confirmation management and acceptance.
- 6.1.3 The structure of the project programme and principal stages and workstreams and related timescales are then described, making reference to interdependencies with rest of TIP and non-TIP projects.
- 6.14 The key milestones and key decision points, assurance, consents, approvals are then summarised. Constraints and assumptions are then summarised and the most likely forecast completion date stated.
- 6.1.5 This section also elucidates on the approaches to risk and opportunities management, project management, stakeholder engagement and benefits, monitoring and evaluation.

Evidence of Application on Similar Projects

- 6.1.6 Stevenage Borough Council has a strong track record of delivering projects and are working collaboratively with partners to increase momentum to regenerate the town centre. In particular, in March 2019, the Council entered into a development agreement with the urban developer Mace to bring forward two of the six Major Opportunity Areas (MOAs) of the Framework Southgate Park and the Central Core as well as acting as a catalyst to deliver major place shaping changes to the town centre.
- 6.1.6 In the last five years, SBC's Regeneration team have completed:
 - 4 Public realm schemes totally 45,520 sqft (£3 million)
 - Refurbishment of disused 18,000 sqft of office space end retail space (£6 million)
 - Relocation of the CCTV control room, decant and vacant possession of office building (£2.4 million; and
 - The construction of a £9.6 million Bus Interchange including highway interventions and public realm (due for completion in Q4)
- 6.1.7 The accumulative impact of these projects has resulted in the Council having secured 2 developers bringing private development investment of over £500 million. The Council has a dedicated regeneration directorate to deliver a programme of projects with a current capital value in excess of £30 million. This team maintains strong working relationships with HCC in

their growth, education, highways and development capacity and with the LEP, who have experience of programme management of major schemes.

6.2 Project Organisation and Governance

6.2.1 There is a very well established two- tier governance system which is already overseeing the delivery of the programme of projects delivery regeneration in the town centre. The Town Development Board has been recently established after drawing the previous Stevenage First board to a close. This board operates a strategic steering group, which sets the vision and direction for the Town Investment Plan funding. In terms of the project delivery, there is a two-tier governance structure in place at a programme and project level. Regeneration Steering Group, which monitors the overall performance of the programme. Working groups are established relating to the project with standardised governance and project management approach that escalates progress, risks and relating to budget, timescales and tolerance levels to the Regeneration Steering Group. Projects delivered to date under this supervision model include the public realm project s- Forum Square, Littlewoods Square, Market Place, Wayfinding and more recently North Block, Town Square and the vacant possession of Swingate House.

Key Participants, Accountabilities and Responsibilities

6.2.2 The key participants, accountabilities and responsibilities are summarised below.

| Participants | To Whom Accountable | Accountabilities | Responsibilities |
|------------------------------|------------------------|--|--|
| Stevenage Borough Council | Central Government | Successful completion of the enhanced Garden Square and proposed retail diversification measures. | Correct use of Town Fund award to deliver this project and associated regeneration outcomes and impacts within the town centre. |
| | | Delivery of a high- quality public space attractive and accessible to local residents, workers and visitors to the ton centre. | Adequate consultation. |
| | Local Residents | Creating the conditions for expanded provision of food and beverage outlets adjacent to the scheme and a vibrant town centre scene and atmosphere. | Supporting arrangements to ensure that live performances, festival activities, other and street trading deliver the level of animation are adequately devised and resourced. to assure the success of the new food and |

| Participants | To Whom Accountable | Accountabilities | Responsibilities |
|--------------|------------------------|---|---|
| | | | beverage outlets. |
| | | Minimisation of adverse impacts of the scheme. | Ensuring a comprehensive design scheme. |
| | Retail core tenants | Ensuring that the proposed new retail core gateway scheme delivers the increased footfall expected. | Adequate consultation. |

Project Delivery Organisation

6.2.3 The project delivery organisation is summarised below.

| Organisation | Functions | Key Roles | Capability | Competences and Resourcing |
|------------------------------|--|---|---|--|
| Stevenage Borough Council | Orchestration of regeneration strategy and projects. | Stakeholder consultation. Project scoping. Sourcing of funding. Initiation of delivery partnerships. Formalising approvals. | Well-developed stakeholder engagement strategy, organisation and processes. Devising high impact regeneration solutions. Delivery through partnership and contract. | Expert and experienced regeneration team. Town Fund award and match funding for key projects. Scape procurement framework. Delivery partnerships. |

Governance Arrangements for Oversight and Approvals

- 6.2.4 The Town Development Board will continue to monitor the progress of the programme of Town Investment Plan projects. The Board includes a number of local leaders from key sectors and businesses, including:
 - a) companies such as Airbus, MBDA, Wine Society and Groundwork East;
 - b) all tiers of local government and Hertfordshire LEP;
 - c) community sector;
 - d) education sector including North Hertfordshire College (FE) and the University of Hertfordshire;
 - e) others such as the local NHS Trust.
 - 6.2.5 Stevenage Borough Council (SBC) will be the accountable body. The Council has a dedicated regeneration directorate to deliver a programme of projects with a current capital value in excess of £60m. SBC will be supported by both the County Council and the LEP. The LEP has considerable experience of major programme management (BEIS/MHCLG Getting Building

Fund, Growth Deal and Growing Places funding). The LEP approves and monitors its projects using an Assurance Framework and this will be utilised for administering Town Deal.

6.2.6 As mentioned, the Regeneration Steering Group will monitor the performance of the scheme.

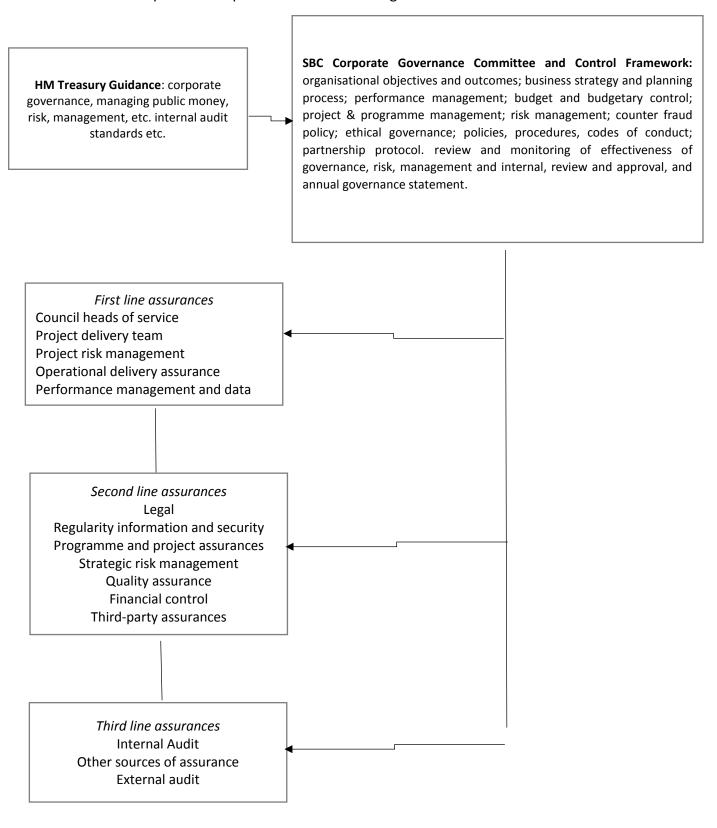
6.3 Assurance

Approach to Assurance

- 6.3.1 All proposals and business cases will go through a transparent and robust application and scrutiny process, based on three simple principles:
 - Robust interrogation to maximise value for money and ensure outputs and outcomes are deliverable and achievable.
 - Streamlined and efficient process, utilising private sector partners, to ensure pace of delivery is maximised.
 - Transparency and openness, with the process and framework published (without prejudice to commercial confidentiality).

Summary of Assurance Plans and Timing of Key Reviews and Links to Decision Points

6.3.2 The assurance process will proceed via the following framework.



Integrated Approvals and Assurance Plan

6.3.3 The approvals and assurance arrangements are illustrated in the table below.

| Month | | Project Delivery Team | Stevenage Development & Town Board | | Independent Auditing |
|-------|----------|--|--|---|---|
| | | Actions | Approvals | Oversight Actions | Investigations and assurances |
| Start | Complete | | | | |
| Start | Complete | Enhancement of Garden Square and Retail Diversification | | | |
| 1 | 1 | Prepare brief for building design team. | Approval of building design brief. | | |
| 1 | 2 | Tender and select building design team. | Approval of selected design team. | Review of design team budget and work programme. | |
| 3 | 3 | Appoint design team. | Approval of outline design proposals. | | |
| 3 | 7 | Undertake site surveys and specialist reports. Prepare outline design to RIBA stage 2 and consult stakeholders. | | | |
| 8 | 12 | Design up to RIBA stage 3 detailed planning application including supporting documentation and formal consultation | Approval of detailed design proposals. | Review and commentary on risk profile and combined project risks, mitigation proposals and actions. | Submission of comments on project design proposals. |
| 8 | 12 | Pre-construction works. | | proposition and account | p. opeano. |
| 8 | 12 | Business plan for town centre animation activities and programme. | Approval of expenditure. | Assurance that support arrangements are in place and will deliver impacts required. | |
| 8 | 12 | Procurement and fit out of temporary planting, street trader infrastructure and performance space on the bus station apron. | Approval of expenditure. | Assurance that items to be procured deliver what is intended. | |
| 12 | 15 | Launch town centre animation activities. | | | |
| 12 | 16 | Planning application period for retail core works. | | | |
| 16 | 20 | RIBA Stage 4 Technical design, discharge of planning conditions and construction information Retail Core Gateway. | Approval of technical design proposals. | Review and commentary on risk profile. | |
| 22 | 24 | Contractor shortlist and tender period for Garden Square and Retail Core Gateway Works | Approval of tender brief | | |
| 24 | 24 | Review tenders and appoint contractor for Garden Square and Retail Core Gateway Works. | Approval of contractor appointment. | | |
| 25 | 36 | RIBA Stage 5 for Garden Square and Retail Core Gateway Works. | Approval of construction programme. | | |
| 25 | 36 | Commission monthly project reports: progress, achievements, risk mitigation actions and expenditure for Garden Square and Retail Core Gateway Works. | Approve stage gate construction completions. | Review monthly project reports. Stage gate assessments. Decisions and interventions in the event of serious | Interim project audit. |

| Month | | Project Delivery Team | Stevenage Development & Town Board Approvals Oversight Actions | | Independent Auditing |
|-------|----|---|---|--|-------------------------------|
| | | Actions | | | Investigations and assurances |
| | | | | delays or emerging major uncertainties. | |
| | | | | Commission interim project audit report. | |
| | | | | Directions in event of financial and other irregularities. | |
| 36 | 36 | Completion of Garden Square and Retail Core Gateway development works | | Verification and signoff of development completion. | |
| 36 | 42 | Completed Garden Square and Retail Core Gateway opened to the public | | | |

6.4 Scope Management

Summary of the Scope of the Project and its Key Elements

- 6.4.1 The scope of the project specification is driven by the Stevenage Central Framework produced in 2015, through which Stevenage Borough Council has set out to comprehensively regenerate the town centre through the transformation of its major opportunity areas.
- 6.4.2 In accordance with this objective, the scheme being supported by the Town Fund will involve the delivery and enhancement of Garden Square and the diversification of retail by activating core space on the vacated Bus Station and through the creation of a new gateway to the retail core. The project will take the high-level proposals for Garden Square and enhance the design further to create a core public space that will create the environment for vibrancy and activity of a key space within the SG1 regeneration scheme, enhance the square's features, increase quality of materials and look to include a water feature which will add to the place creation and playfulness of the space so as to create a focal point for social interaction with food and beverages spaces spreading from Plot B (SG1) in to the square. The Diversification of Retail of the project will a) activate and animate the disused Bus Station apron when the new Bus Interchange is opened to provide a key focal point with a for town centre visitors including a venue for night time activities as this space await developments and b) improve connectivity between to the town centre from the station to the retail core and town square, with the creation of a new entrance to the retail core of Queensway by transforming the service yard entrance of the Westgate shopping to a new thoroughfare and create more secure car parking.
- 6.4.3 The project will take place within the SG1 Central Core. This will involve:
 - Outline and detailed design.
 - Securing planning approval.
 - Technical design.
 - Construction.

6.4.4 The project will help assure the success of the development of 172 and homes and 1330 sqm of food and beverage and other commercial space on Plot B immediately adjacent to vacate bus station and Garden Square.

Approach to Specifying, Approving and Managing Requirements

- 6.4.5 The Stevenage Central Framework also sets the parameters underlying the specification of requirements. This has set targets for the amounts of employment space and number of homes to be developed and jobs to be created. Sub-regional economic growth objectives, such as those set out in the Hertfordshire LEP strategic economic plan and Covid recovery plan have an influence on the scope of the project.
- 6.4.6 To achieve these aims and targets, the Council has specified the resources, processes and tools that need to come together in place to create the enhancement of Garden Square, activation and animation of the space on the vacated Bus Station and the creation of a new gateway to the retail core. Specifically:
 - Identification of the land and property on which the scheme will take place.
 - A costed project plan and programme for scheme.
 - An agreed housing and commercial development scheme for Plot B.
 - Measures to secure the necessary planning approvals.
 - Putting in place other relevant enabling measures affecting the relevant sites.
- 6.4.7 The responsibility for initiating and managing these processes will lie with the SBC Regeneration team. Key management tasks the SBC Regeneration team will be concerned with are:
 - a) Site Specific:
 - Detailed design.
 - Consultation with relevant third parties.
 - Securing planning approval.
 - Selection and appointment of a building contractor.
 - Assuring satisfactory construction and fit out.
 - Sign off.
 - b) Marshalling Resources:
 - Assembling the necessary funds and expertise to take the project forward.
 - c) Integration:
 - Ensuring the timely completion of the proposed scheme.
 - Early procurement and installation of temporary planting and infrastructure on the disused bus station apron.
 - Configuration and arrangements to assure seamless connections between Plot B, the Garden Square and the retail core.
 - Consultation with neighbouring uses.
 - d) Project development and assurance

- Mechanisms to ensure the project is delivered on time and to budget i.e., through a tight project plan and construction agreement.
- Identification and management of risks.
- Assuring the performance of the contractor in delivering the required built product within the agreed timescale through effective monitoring.
- Monitoring and evaluation to ensure that the targeted outputs and outcomes are delivered.
- A detailed project plan specifying how the above will be brought together and implemented.

e) Approvals

 Approval for the project plan, design proposals, tender brief, contractor appointment, construction programme, stage gate construction completions, staff training plan and fit out will be sought from the Town Development Board who will also sign off project completion.

Interfaces with Third Parties and Management Approach

- 6.4.8 A number of key interfaces need to be managed:
 - Monitoring of the contractor's progress to ensure that what has been promised through the construction contract is actually delivered.
 - Consultation with the general public to assure support for emerging and final designs.

Approach to Solution Development, Confirmation Management and Acceptance

- 6.4.9 The solution for the creation of the retail diversification and Garden Square has been extensively informed by Stevenage Central Framework. The solution development process beyond this will comprise the following stages.
 - i) Objective setting.
 - ii) Consultation with the prospective users and local residents.
 - iii) Issues identification examination of how key outcomes are to be realised.
 - iv) Specification of requirements that will inform the design briefs.
 - v) Identification, investment appraisal and evaluation of solution options.
 - vi) Selection of optimum solution.
 - vii) Specification of the project.
 - viii) Verification that the specification will deliver what is required.
 - ix) Interim development of value-improving proposals

x) Interim checks on the project to ensure that the right product is being built.

Confirmation Management and Acceptance

- 6.4.10 The confirmation management and acceptance process will cover the reviews and decisions to address:
 - the relevance and appropriateness of the objectives
 - whether the requirement reflects the objectives and addresses the issues identified
 - whether the project specification will meet the preferred solution
 - whether the final project outcome has met what was required.

6.5 Programme/Schedule Management

Summary Structure of the Programme

6.5.1 Key elements of the programme are:

Garden Square Enhancement

• Redesign, new planting, a bold water feature and high quality paving and brickwork.

Re-activation of the disused bus station apron

 Provision of temporary infrastructure for street traders, a bandstand and performance space and moveable planting to create a venue for events and night visitors. These elements will be capable of being dismantled and transported two other parts of the square or adjacent parks after a period of three to four years.

New gateway to the retail core

- Physical adaption of the North facing service yard
- Create a new entrance to the shopping centre/car park

Summary Timescales

6.5.2 Main milestones are as summarised below.

| Milestone | Timescale |
|--|-----------|
| Council Authority to proceed | Q1 2022/3 |
| Procurement and installation of infrastructure for disused bus station apron | Q2 2022/3 |
| Design of Garden Square and new retail core gateway up to RIBA stage 3 | Q4 2022/3 |
| Detailed Planning Approval | Q3 2023/4 |
| Construction Start | Q1 2024/5 |
| Completion | Q4 2024/5 |

Interdependencies with the Rest of TIP and non-TIP Projects

6.5.3 The interdependencies are as follows.

Dependencies for Success of this Project

TIP

Completion of the Multi Storey Car Park & zero carbon support infrastructure

Non TIP

Completion of the new Bus Interchange on time

Projects Dependent on the Success of this Project

TIP

- Marshgate Biotech Office project
- Town Enterprise Centre
- Heritage Museum and New Leisure Space

Non TIP

- Residential and Commercial Development Plot B
- Residential Development Plots A, F, G & K
- Development of future office sites

Decision Points, Assurances, Approvals and Critical Paths

6.5.4 These are summarised as follows.

| Key Decision Points | Sign off of final business case. |
|----------------------------|---|
| | Sign off of project designs final costings and delivery plan for public realm works. |
| | Sign off of risk mitigation measures. |
| | Authorisation of project start. |
| | Commissioning of interim and final audits. |
| | Sign off of project completion summarised as follows. |
| Assurances | Integrated review of project risks and strategic risks, mitigation proposals and actions. |
| | Assurance that infrastructure procured will deliver what was intended. |
| | Review of monitoring reports. |
| | Stage gate assessments. |
| | Decisions and interventions in the event of serious delays or emerging major uncertainties. |
| | Interim project audit. |
| | Directions in event of financial and other irregularities if required. |
| | Interventions in event of non-delivery of development agreement. |
| | Sign off of independent audits. |
| Consents & | Approval of final business case. |
| Approvals | Approval of project designs, final costings and delivery plan for public realm works. |
| | Approval of development agreement. |
| | Approval for project start. |
| | Local authority planning approval. |

| | Sign off of project completion. |
|--------------------|--|
| Critical Paths and | Interim arrangements for reallocated car parking capacity. |
| Higher Risk | Completion of multi-storey car park. |
| Workstreams | Finalisation of land sale and development agreement. |

Summary of Schedule Hierarchy

Summary of Constraints, Assumptions, and Basis for Programme Durations

6.5.5 These are summarised below:

| Issue | (Possible) Constraints | Assumptions | Basis for Programme Durations |
|-------------------------|---|---|---|
| Planning | Public dissatisfaction with proposals | Approval expected | Delays would affect project start |
| Site development scheme | Difficulty in receiving tenders due to resource constraints | Tenders will come through | Delays would affect project start |
| Site development scheme | Consultation with neighbouring uses may throw up objections | No major issues expected as project expected to benefit neighbouring uses | 6 months for design and approval and 21 months for construction |

Forecast Completion Date (within stated range)

6.5.6 The forecast completion date is between February and April 2025, target date being March 2025.

6.6 Risk and Opportunities Management

Summary of Risk Management Strategy

6.6.1 The risk management strategy is focused around maximising the popularity of the scheme amongst local residents, and managing the risks of labour shortages and supply chain disruption which could potentially cause delays and bring about cost overruns. The aim will be to build on appropriate provisions to the construction contract to assuring timely delivery of the retail diversification and Garden Square.

Summary of Processes and Tools

- 6.6.2 The Town Development Board takes responsibility for the assessment of the project risks and the measures necessary to mitigate them, working with the project delivery team and other sources of assurance such as the auditors.
- 6.6.3 The board has adopted an assurance plan that provides for an integrated review of project risks and strategic risks, mitigation proposals and actions. As part of this process the board will seek comments on risk profile and combined project risks, mitigation proposals and actions from the SBC audit team. The board will initiate interventions in the event of serious project delays, emerging major uncertainties (e.g. a climate change disaster), non-contract compliance or financial irregularities.

Summary of Risk Themes and Key Risks and Mitigations

- 6.6.4 The main risk areas relate to:
 - Potential delays, due to changing weather conditions, labour shortages or supply chain issues.
 - The design of the new complex proving to be unpopular
 - Poor delivery performance by the building contractor
 - Potential cost overruns.
- 6.6.5 Key mitigation measures will include:
 - Timely commencement of consultation activity in order to identify and address major issues.
 - Use of the construction contract to secure a commitment to tight delivery standards, to ensure availability of spare labour and measures to address unforeseen eventualities such as weather and shortages of materials.
 - Involvement of a cost consultant will be involved from an early stage of the project to ensure contractor's proposals are realistic and within budget.
 - Contractual provisions to manage unforeseen site conditions e.g. physical obstructions or physical conditions.

Approach to Opportunities Management and Realisation

- 6.6.6 The Town Development Board is attuned to the concept of opportunities management, since its core function is to find ways to maximise the social, community and economic benefits from the resources available within the town. The generation of ideas is a process that is proactively managed by the Council and the Development Board and addressed through the following processes:
 - Proactive stakeholder consultation as a means of capturing useful ideas.
 - Acquiring new ideas through partnership working.
 - Developing options in response to changing circumstances e.g. climate change, disruptive innovation etc.
 - Seeking optimum uses of under-utilised resources, such as sites with scope for redevelopment.
 - Examining opportunities as a response to identified risks.
 - An up-to-date comprehensive vision of where Stevenage wants to be, providing a framework in which ideas can be generated and opportunities identified, evaluated, scoped out and where appropriate taken forward.
- 6.6.7 These processes are built into the remits, work programme, meeting agendas of the Development Board and relevant Council delivery teams.

Assessment of Opportunities to Gain from Industry Productivity Initiatives

6.6.8 This is an integral part of the process described above as well as being tied into the solutions for the development process. For example:

- The potential use of new construction techniques are constantly considered when specifying tendered contracts.
- Exploiting opportunities brought about by climate change. For example, the provision of charging infrastructure and facilitating the adoption of electric bikes and scooters as an alternative to car use.
- The on-going adoption of digital technologies in all aspects of urban development and operations.
- 6.6.9 Assessment of these types of opportunity are embedded into the agendas of the Council and Development Board.

6.7 Project Management

Proposed Project Management Approach

- 6.7.1 The project delivery team will be assembled from key officers within the Stevenage Borough Council Regeneration division. This team will take responsibility for day-to-day project management of the scheme. This will include
- 6.7.2 The detailed implementation of the project will be set out in a comprehensive delivery plan. This will schedule all activities from project inception, through design, costing, approvals, construction activity through to completion and handover. It will build in necessary ongoing stakeholder liaison processes. The governance structures in place ensure there is responsibility for overall control of the scope and progress the project and for putting in place the necessary assurances.

Key Processes for Controlling Scope, Programme, Cost, Risk and HSE Assurance and Reporting

- 6.7.3 The final scope, scheduling and budget for the project will be worked up by the project delivery team then presented to the Development Board for consideration. The Development Board will then ensure that the project scope is in line with predefined regeneration objectives and the TIP and that the proposed implementation programme is realistically deliverable.
- 6.7.4 The Development Board will also review all risks and mitigation measures taking into account any views of the council's internal audit team. It will provide directions to the project delivery team for any additional measures that need to be put in place to minimise risks identified.
- 6.7.5 A number of the controls will be brought about through the contractual process, in particular provision for addressing possible causes of delay, health and safety assurance, quality control and tight and regular reporting.

Processes for Managing Key Interfaces, Consents, and Compliance

6.7.6 The project delivery team will act as the key vehicle for liaising with the parties such as neighbouring uses, the site developer and contractor for the public realm works. As mentioned above the control mechanisms will be built into the contractual process for the developer and contractor and a regular process of monitoring will assure that contract compliance. And remedial actions where this is not achieved. The delivery team will also take responsibility for

regular liaison with statutory authorities for planning and other consents required throughout the development process. A further dimension is the initial consultation and ongoing liaison with neighbouring uses so that the public realm proposals and any issues that are likely to arise during the implementation phase are dealt with in a satisfactory and cooperative manner.

Approach to Information Management

6.7.7 A designated member of the project delivery team will take responsibility for information management so that all aspects of the project and its progress and related issues arising are comprehensively recorded and reported upon where necessary. Regular monitoring reports will be submitted to the Development Board and relevant service heads within the Council.

Details for Managing Change

- 6.7.8 The risk register has identified a number of areas where there might be a need for managing change. These could include severe weather conditions, unexpected problems with site conditions or delays caused by labour shortages affecting the development and construction process.
- 6.7.9 It will be the responsibility of the Development Board to decide on alternative structures, processes, organisational and governance arrangements that may need to be put in place to address major changes of circumstances.

Arrangements for Managing Professional Service Contracts and Third-party Agreements

6.7.10 As mentioned above the contractual process would be a key tool in controlling the performance of the developers and contractors and related outcomes. The responsibility for managing these other agreements with the project delivery team advised and supported by the Council's legal services team.

6.8 Stakeholder Engagement

Key Stakeholders, Interests and Power to Influence Delivery

6.8.1 Key stakeholders and their role or interest in the project are listed below.

| Project | Stakeholders | Comment |
|-----------------|------------------|---|
| | Council | Impact on the success of parallel town centre regeneration |
| Retail | regeneration | initiatives. |
| Diversification | team. | |
| and Garden | Local residents' | Design proposals. |
| Square | groups. | Range of activities and facilities to be made accessible in the |
| | | upgraded spaces. |

Strategy to Engage through Development, Delivery

6.8.2 In a wider context, stakeholders views have been captured through the Stevenage engagement programme, encompassing a number of mechanisms.

Local Residents

- A wide range of digital engagement utilising social media other related platforms
- A dedicated Visitor Centre in Town Square open to the public, where people could view, engage with and discuss the regeneration of the town.
- A 'virtual visitor centre', which contains all of the content in a digital platform on our dedicated website; this has enabled the Council to continue to reach residents of all ages and abilities during the pandemic.
- Stevenage residents' survey

Currently engagement is focused on the consultation and promotion of the Council's priority projects.

Business

• Business networking events, a number of project based consultations, such as the Local Plan, SG1, and the Bus Interchange and a number of roadshow events.

Other Stakeholders

- Regular consultation with public sector bodies such as Hertfordshire County Council, the LEP and relevant statutory bodies.
- Project specific consultation as part of the planning process.
- 6.8.3 The key themes that have emerged from residents, business and community groups are:
 - Create inclusive accessible transport.
 - Create great spaces to live in and socialise.
 - Create a vibrant town centre offer that is a destination for all.
 - Create aspiring communities and opportunities that create a lasting legacy. Events through to a wide range of digital engagement utilising social media other related platforms.

Summary of Approach to Communications with Stakeholders Including the Public

6.8.4 The Council's stakeholder consultation and communication processes are well designed, extensive and far-reaching. Stakeholder's views have been captured more widely through the Stevenage engagement programme, encompassing a number of mechanisms. These processes will operate in parallel with the stakeholder consultation process specific to the project as described above in order to fully inform the course and outcomes of the project.

6.9 Benefits, Monitoring and Evaluation

Summary of Benefits Register

6.9.1 Key benefits from the project are summarised as follows. Economic

- Improved visual quality and very high quality public realm in the heart of the town centre will encourage more people to visit the town centre.
- These effects will attract a wider range of new residents to the area, providing a good choice of high-quality workers to the advanced high value industries Stevenage is seeking to attract.
- This should and boost patronage of and investment in town centre retail and leisure businesses. The expanded demand will help assure long term commercial viability of the centre.
- The success of projects such as the Town Enterprise Centre and the new museum and cultural centre and acceleration of the redevelopment of key housing sites in the town centre will be assured.
- Improved town centre environment.
- Stronger perception of Stevenage as a place to invest.

Environmental

- Enhanced scope for living and working in the town centre, thereby reducing the need to travel.
- More walking in the town centre leading to more active and healthier lifestyles.

<u>Social</u>

- Meets anticipated demand from population growth.
- Broadens scope for engaging more people in cultural activities.

6.9.2 Quantified Outputs are as follows:

| Jobs Created | 65 |
|---|----------|
| Commercial Floorspace Developed sqm | 1,331 |
| Net Increase in Commercial Floorspace Sqm | 1,331 |
| Additional homes brought forward | 172 |
| Additional GVA Generated per Annum | £826,936 |

Approach to Developing a Benefits Realisation Plan and its Approval

- 6.9.3 The benefits realisation plan will focus primarily on assuring successful delivery of the following outcomes.
 - i) Early installation of the temporary infrastructure and planting for the disused bus station apron to enable improved visual quality and to establish a strong animation scene.
 - ii) Successful completion of the Garden Square upgrade and new gateway to the retail core.
 - iii) Wide recognition of the quality of the scheme amongst local residents, prospective employers, investors and house buyers considering Stevenage.
- 6.9.4 The benefits realisation plan will define the mechanisms through which the benefits projected from these outcomes are fully met. Thus, the plan will demonstrate the positive impact it will have on establishing the viability of the food and beverage complex on Plot B and enhancing the image of Stevenage as a high-quality place to live and work and in which to invest. The plan will

show how the realisation of quantifiable outputs and non-quantifiable benefits will be tracked by way of interim and post project audits conducted with the centre operator and residential occupiers.

Arrangements for Tracking and Reporting Benefits Through Delivery

- 6.9.7 The tracking and reporting of benefits through delivery will be closely tied into the formative, interim and summative evaluation process described below. This will be based on defining what needs to be measured against each type of benefit and the method of doing so. Key mechanisms to be established in the regard will include:
 - i) Recording additional jobs created as a result of the scheme.
 - ii) Surveys and focus groups amongst users of the retail diversification and Garden Square.
 - iii) Surveys amongst local residents.
 - iv) Interviews with local commercial property agents and developers.
- 6.9.8 These activities will be built into the benefits realisation plan and scheduled accordingly. The plan will then be presented to the town development board for review and approval.

High Level Strategy for Monitoring and Evaluating Benefits Realisation

- 6.9.9 Internally the project will be subject to continual evaluation and monitoring through the governance structures and arrangements outlined above. It is intended that key milestones are built into the programme to monitor the tracking of projected outputs and outcomes (e.g. at planning consent, start on site, completion).
- 6.9.10 In parallel, the evaluation will seek to clarify whether the project achieved what it set out to do and what benefits accrued from it from the points of view of a range of stakeholders. Points to be clarified in evaluation to discussions with stakeholders would be:

The Council

- Did the Town Fund help accelerate the development and help meet defined targets?
- Was the money spent wisely and could better value for money had been achieved?
- Has the centre been a catalyst in forming or strengthening partnerships leading to measurably higher levels participation in cultural and entertainment activities locally?

General Public

- How satisfied have users become with the upgraded spaces and new retail core gateway?
- What use has been made of the new capacity and of new activities made accessible as part of the new scheme?
- What else did external visitors do in the town centre and how much was spent on food and beverages and other activities there.
- Case studies on experiences of individuals from marginalised groups
- Examples of home buying and investment decisions that were influenced by the project coming forward.

Community and Voluntary Sector

How the project impacted on individual quality of life and wellbeing.

Stevenage Planning and Regeneration Team:

- To what extent has the project helped to build momentum for wider regeneration in the town centre and beyond?
- How have other developments or improvement projects been encouraged as a result of this project?
- To what extent has footfall within the town centre increased since the completion of the project?
- What lessons can be drawn from the policies for stimulating new or enhanced animation and vibrancy within the town centre.

Building contractors

- How well was the project programme planned and implemented?
- Was the site preparation implemented adequately?
- How could the implementation process overall have been improved?
- 6.9.11 The evaluation will determine whether the outputs and non-quantified benefits projected from the project have been delivered. This will partly be evaluated by quantitative measures, monitoring the impact of the project in terms of outputs i.e., the number of residential units, floorspace and jobs that are created. Both core and non-core outputs will be monitored and evaluated by SBC.